

STATE OF KANSAS



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GOVERNOR LAURA KELLY
MESSAGE FROM THE GOVERNOR

REGARDING VETO OF SENATE BILL 355

The process of drawing districts each decade is the core to ensuring that all Kansans have the opportunity to participate in their government and have their voices heard. The courts and the Legislature have established case law and criteria on how to draw Kansas districts fairly and constitutionally.

Those guidelines call for ensuring that districts are nearly equal to 734,470 in population as practicable while ensuring that plans have neither the purpose nor effect of diluting minority communities' voting strength. The guidelines call for protecting communities of interest, preserving the core of existing congressional districts, and ensuring that whole counties are in the same congressional district if possible. The Legislature's guidelines further state that "to a considerable degree most counties in Kansas are economic, social, and cultural units, or parts of a larger socioeconomic unit. These communities of interest should be considered during the creation of congressional districts."

SB 355, known as Ad Astra 2, does not follow these guidelines and provides no justification for deviation from those guidelines. Wyandotte County is carved into two separate congressional districts. Without explanation, this map shifts 46% of the Black population and 33% of the Hispanic population out of the third congressional district by dividing the Hispanic neighborhoods of Quindaro Bluffs, Bethel-Welborn, Strawberry Hill, Armourdale and others from Argentine, Turner and the rest of Kansas City, Kansas south of I-70. To replace lost population in the third district, this map adds in counties that are more rural to the south and west of the core of the Kansas City metropolitan area.

Ad Astra 2 also separates the city of Lawrence from Douglas County and inserts urban precincts of Lawrence into the largely rural Big First Congressional District, reducing the strength of communities of interest in Western Kansas and unnecessarily dividing communities of interest in Eastern Kansas.

Several alternatives would allow for the same deviation as Ad Astra 2 while protecting the core of the existing congressional districts and without diluting minority communities' voting strength. I am ready to work with the Legislature in a bipartisan fashion to pass a new congressional map that addresses the constitutional issues in Senate Bill 355. Together, we can come to a consensus and pass a compromise that empowers all people of Kansas.

For those reasons, under Article 2, Section 14(a) of the Constitution, I hereby veto Senate Bill 355.

THE GOVERNOR'S OFFICE

BY THE GOVERNOR

Handwritten signature of Laura Kelly in blue ink.

DATED

2.3.22

Substitute for SENATE BILL No. 355

AN ACT concerning reapportionment; relating to congressional districts; providing for the reapportionment thereof; repealing K.S.A. 2021 Supp. 4-137 and 4-143.

Be it enacted by the Legislature of the State of Kansas:

Section 1. (a) As used in sections 1 through 7, and amendments thereto, "voting district," "tract," "block group" or "block" means, respectively, a voting district (VTD), tract, block group or block identified on the official United States 2020 decennial census maps.

(b) Voting districts, tracts, block groups and blocks are referred to in sections 1 through 7, and amendments thereto, by the alphanumeric code by which they are identified on the official United States 2020 decennial census maps and data lists.

(c) The boundaries of counties, voting districts, tracts, block groups and blocks referred to in sections 1 through 7, and amendments thereto, are those boundaries as they exist and are identified on the official United States 2020 decennial census maps.

Sec. 2. (a) If a county, voting district, tract, block group or block is not included within a congressional district established by this act, such county, voting district, tract, block group or block shall be attached to the congressional district to which such county, voting district, tract, block group or block is contiguous and, if contiguous to more than one congressional district, such county, voting district, tract, block group or block shall be attached to the contiguous congressional district that has the least total population.

(b) If a county, voting district, tract, block group or block is included in two or more congressional districts established by this act, such county, voting district, tract, block group or block shall be attached to and become a part of the congressional district that has the least total population.

Sec. 3. The provisions of this act shall not affect the term of any representative to congress elected to represent a district at the general election of 2020 or the term of any successor to such representative serving for an unexpired term. All such representatives shall continue to serve the districts from which elected until the representatives elected from the congressional districts established by this act commence their terms of office in January of 2023.

Sec. 4. Congressional district 1 shall consist of all of Barton county; and all of Cheyenne county; and all of Clark county; and all of Clay county; and all of Cloud county; and all of Decatur county; and all of Dickinson county; and the following voting districts in Douglas county: (00007A), (000080), (000090), (00010A), (000110), (00012A), (000130), (000140), (000150), (000160), (000170), (000180), (000190), (000200), (000210), (000220), (000230), (000240), (000250), (000260), (000270), (000280), (000290), (000300), (000310), (000320), (000330), (000340), (000350), (000370), (000380), (000400), (000450), (000460), (000470), (00048B), (00048D), (00050A), (00050C), (00052A), (000560), (00067B), (120020); and the following blocks in voting district (120030), tract 0001.00, block group 3, in Douglas county: block 003; and the following blocks in voting district (120030), tract 0002.01, block group 1, in Douglas county: block 000, block 004, block 020; and the following voting districts in Douglas county: (120040), (120050), (120060); and the following blocks in voting district (120080), tract 0006.03, block group 3, in Douglas county: block 002, block 025, block 026, block 027; and the following blocks in voting district (120080), tract 0015.00, block group 1, in Douglas county: block 079; and the following voting districts in Douglas county: (120090), (120100), (120110), (120120), (120130), (120140), (120150), (120170), (120210), (120220), (120230), (120240), (120250), (120260), (120270), (120280), (120300); and the following blocks in voting district (120320), tract 0015.00, block group 1, in Douglas county: block 002, block 004, block 011, block 062, block 063, block 064, block 065; and the following voting districts in Douglas

county: (120350), (120360); and the following blocks in voting district (160750), tract 0014.00, block group 2, in Douglas county: block 030, block 033, block 034; and the following voting districts in Douglas county: (160760); and the following blocks in voting district (160770), tract 0002.01, block group 2, in Douglas county: block 000, block 001, block 002, block 003, block 004, block 005, block 006, block 007, block 008, block 009, block 010, block 012, block 013, block 014, block 016, block 017, block 018, block 019, block 020, block 021, block 022, block 024; and the following blocks in voting district (160770), tract 0002.02, block group 4, in Douglas county: block 004, block 005, block 006, block 007; and the following blocks in voting district (160770), tract 0010.02, block group 2, in Douglas county: block 005; and the following blocks in voting district (160770), tract 0010.02, block group 3, in Douglas county: block 000; and the following voting districts in Douglas county: (160780), (18064A), (18066A), (18066B); and the following blocks in voting district (190050), tract 0006.03, block group 3, in Douglas county: block 043, block 048, block 049, block 050; and the following voting districts in Douglas county: (190060), (190070), (190080); and the following blocks in voting district (190090), tract 0009.02, block group 3, in Douglas county: block 018; and the following voting districts in Douglas county: (190100); and the following blocks in voting district (190110), tract 0014.00, block group 2, in Douglas county: block 109, block 110; and the following voting districts in Douglas county: (400030), (400040), (400080), (900040), (900050), (900060), (900070), (900080), (900090), (900100), (900120), (900130), (900140), (900170); and all of Ellis county; and all of Ellsworth county; and all of Finney county; and all of Ford county; and all of Gove county; and all of Graham county; and all of Grant county; and all of Gray county; and all of Greeley county; and all of Hamilton county; and all of Haskell county; and all of Hodgeman county; and the following voting districts in Jackson county: (000010), (000020), (000030), (000040), (000050), (000060), (000070), (00008A), (00008B), (000090), (00010A), (00010B), (000110); and the following blocks in voting district (000120), tract 0826.00, block group 4, in Jackson county: block 080, block 088, block 089, block 090, block 091, block 092, block 093, block 094, block 098, block 099, block 100, block 101, block 102, block 103, block 104, block 105, block 106, block 107, block 108, block 109, block 110, block 111, block 112, block 113, block 114, block 115, block 116, block 117, block 118, block 119, block 120, block 121, block 122, block 123, block 124, block 125, block 126, block 127, block 128, block 129, block 130, block 133, block 134, block 135, block 136, block 137, block 139; and the following blocks in voting district (000120), tract 0827.00, block group 1, in Jackson county: block 000, block 001, block 002, block 003, block 004, block 005, block 006, block 007, block 008, block 016, block 017, block 018, block 019, block 020, block 021; and the following blocks in voting district (000120), tract 0828.00, block group 1, in Jackson county: block 126, block 127, block 128, block 179, block 180; and the following voting districts in Jackson county: (000130), (000150); and the following blocks in voting district (000160), tract 0826.00, block group 3, in Jackson county: block 065, block 066, block 067, block 071, block 077, block 078, block 082, block 083, block 084, block 085, block 086, block 087, block 088, block 089, block 090, block 091, block 092, block 093, block 094, block 095, block 096, block 097, block 098, block 099, block 100, block 101, block 102, block 103, block 104, block 105, block 106, block 107, block 108, block 109, block 110, block 111, block 112, block 116, block 118; and the following blocks in voting district

(000160), tract 0826.00, block group 4, in Jackson county: block 131, block 132; and the following voting districts in Jackson county: (000170); and all of Jefferson county; and all of Jewell county; and all of Kearny county; and all of Lane county; and all of Lincoln county; and all of Logan county; and all of McPherson county; and all of Marshall county; and all of Meade county; and all of Mitchell county; and all of Morton county; and all of Ness county; and all of Norton county; and all of Osborne county; and all of Ottawa county; and the following voting districts in Pawnee county: (000010), (000030); and the following blocks in voting district (000070), tract 9702.00, block group 1, in Pawnee county: block 003, block 004, block 005, block 006, block 007, block 008, block 015, block 017, block 022, block 023, block 024, block 048, block 105; and the following blocks in voting district (000070), tract 9702.00, block group 5, in Pawnee county: block 015; and the following blocks in voting district (000070), tract 9703.00, block group 2, in Pawnee county: block 095, block 101, block 102, block 103, block 104, block 105, block 106, block 107, block 108, block 109, block 110, block 111, block 150, block 151, block 152, block 153, block 419, block 420; and the following blocks in voting district (000080), tract 9702.00, block group 1, in Pawnee county: block 025, block 026, block 036, block 037, block 038, block 039, block 040, block 041, block 042, block 043, block 044, block 045, block 051, block 052, block 053, block 054, block 055, block 056, block 057, block 058, block 059, block 060, block 061, block 062, block 063, block 064, block 065, block 066, block 068, block 069, block 070, block 071, block 072, block 073; and the following blocks in voting district (000080), tract 9702.00, block group 2, in Pawnee county: block 000, block 001, block 002, block 003, block 004, block 005, block 006, block 007, block 008, block 011, block 012, block 013, block 014, block 015, block 016, block 017, block 018, block 019, block 020, block 021, block 022, block 023, block 024, block 025, block 026, block 027, block 028, block 029, block 030, block 031, block 032, block 033, block 034, block 035, block 036, block 037, block 038, block 039, block 040, block 049, block 050, block 051, block 052, block 053, block 075; and the following blocks in voting district (000090), tract 9702.00, block group 1, in Pawnee county: block 016, block 018, block 019, block 020, block 021, block 074, block 075, block 076, block 077, block 078, block 079, block 080, block 081, block 082, block 083, block 084, block 085, block 102, block 103, block 104; and the following blocks in voting district (000090), tract 9702.00, block group 2, in Pawnee county: block 009, block 010, block 041, block 042, block 043, block 044, block 045, block 046, block 047, block 048, block 080, block 081, block 082, block 097, block 098, block 099, block 100, block 101, block 102, block 104, block 105; and the following blocks in voting district (000090), tract 9702.00, block group 5, in Pawnee county: block 000, block 001, block 002, block 003, block 004, block 005, block 006, block 007, block 008, block 009, block 010, block 011, block 012, block 013, block 014, block 016, block 017, block 018, block 019, block 020, block 021, block 022, block 023, block 024, block 025, block 026, block 027, block 094; and the following blocks in voting district (000110), tract 9702.00, block group 2, in Pawnee county: block 074; and the following voting districts in Pawnee county: (000120), (000140), (000160), (000230), (000250), (120020), (120030), (120040), (120050); and all of Phillips county; and all of Pottawatomie county; and all of Rawlins county; and all of Reno county; and all of Republic county; and all of Rice county; and all of Riley county; and all of Rooks county; and all of Rush county; and all of Russell county; and all of Saline county; and all of Scott county; and

all of Seward county; and all of Sheridan county; and all of Sherman county; and all of Smith county; and all of Stanton county; and all of Stevens county; and all of Thomas county; and all of Trego county; and all of Wallace county; and all of Washington county; and all of Wichita county.

Sec. 5. Congressional district 2 shall consist of all of Allen county; and all of Atchison county; and all of Bourbon county; and all of Brown county; and all of Chase county; and all of Cherokee county; and all of Coffey county; and all of Crawford county; and all of Doniphan county; and the following voting districts in Douglas county: (000010), (000020), (000030), (00003A), (000600), (000620), (000630), (000640), (000660); and the following blocks in voting district (120030), tract 0002.01, block group 1, in Douglas county: block 005; and the following blocks in voting district (120030), tract 0002.01, block group 2, in Douglas county: block 011; and the following blocks in voting district (120030), tract 0012.01, block group 1, in Douglas county: block 004, block 005, block 006, block 010, block 022, block 028; and the following voting districts in Douglas county: (120070); and the following blocks in voting district (120080), tract 0006.03, block group 3, in Douglas county: block 001, block 028, block 042, block 051; and the following blocks in voting district (120080), tract 0014.00, block group 2, in Douglas county: block 002; and the following blocks in voting district (120080), tract 0015.00, block group 1, in Douglas county: block 075, block 078, block 080; and the following voting districts in Douglas county: (120290), (120310); and the following blocks in voting district (120320), tract 0015.00, block group 1, in Douglas county: block 003, block 005, block 006, block 007, block 008, block 009, block 010, block 066, block 067, block 068, block 069, block 070, block 071, block 072, block 073, block 074; and the following blocks in voting district (120320), tract 0015.00, block group 2, in Douglas county: block 010, block 011, block 012, block 013, block 014, block 015, block 016, block 017, block 018, block 019, block 044, block 045, block 046, block 047, block 048, block 049, block 051, block 056, block 057, block 058, block 059, block 060, block 061, block 062, block 063, block 064, block 067; and the following voting districts in Douglas county: (120330), (120340), (120370), (120380), (120390), (120400), (120410), (120420), (120430), (120440), (120450), (120460); and the following blocks in voting district (160750), tract 0014.00, block group 2, in Douglas county: block 035, block 036; and the following blocks in voting district (160770), tract 0012.01, block group 1, in Douglas county: block 011, block 021; and the following voting districts in Douglas county: (18046B), (180520), (18052A), (18052B), (18052C), (180530), (180540), (180560), (18062A), (190040); and the following blocks in voting district (190050), tract 0006.02, block group 3, in Douglas county: block 017; and the following blocks in voting district (190090), tract 0009.02, block group 3, in Douglas county: block 019; and the following blocks in voting district (190110), tract 0014.00, block group 2, in Douglas county: block 111; and the following voting districts in Douglas county: (200010), (200020), (400050), (400090), (400110), (900010), (900020); and all of Geary county; and the following blocks in voting district (000120), tract 0826.00, block group 4, in Jackson county: block 081; and the following voting districts in Jackson county: (000140); and the following blocks in voting district (000160), tract 0826.00, block group 3, in Jackson county: block 059, block 060, block 061, block 062, block 063, block 064, block 068, block 069, block 070, block 072, block 073, block 074, block 075, block 076, block 079, block 080, block 081; and the following voting districts in Jackson county: (000180); and all of Labette county; and all

of Leavenworth county; and all of Linn county; and all of Lyon county; and all of Marion county; and all of Montgomery county; and all of Morris county; and all of Nemaha county; and all of Neosho county; and all of Osage county; and all of Shawnee county; and all of Wabaunsee county; and all of Wilson county; and all of Woodson county; and the following blocks in voting district (140030), tract 0447.02, block group 1, in Wyandotte county: block 000, block 001, block 002, block 008, block 015; and the following voting districts in Wyandotte county: (140090), (600090), (600100), (600110), (600120), (600130), (600140), (600150), (600160), (600170), (600180), (600190), (600200), (600210), (600220), (600230), (600240), (600250), (600260), (600270), (600280), (600290), (600300), (600310), (600450), (600460), (600470), (600480), (600490), (600500); and the following blocks in voting district (600510), tract 0439.05, block group 1, in Wyandotte county: block 004, block 010, block 013; and the following blocks in voting district (600520), tract 0440.01, block group 2, in Wyandotte county: block 000, block 003; and the following blocks in voting district (600520), tract 0441.01, block group 1, in Wyandotte county: block 006, block 007, block 008, block 009, block 010, block 011, block 012, block 013, block 014, block 015; and the following voting districts in Wyandotte county: (600530); and the following blocks in voting district (600540), tract 0440.01, block group 1, in Wyandotte county: block 000, block 003, block 004, block 005; and the following blocks in voting district (600540), tract 0441.02, block group 1, in Wyandotte county: block 000, block 001, block 002, block 003, block 004, block 005, block 006, block 007, block 008, block 009, block 010, block 012; and the following voting districts in Wyandotte county: (600550), (600590), (600600), (600610), (600620), (600630), (600640), (600650), (600660), (600670), (600680), (600690), (600700), (600710), (600720), (600730), (600740), (600750); and the following blocks in voting district (600760), tract 0447.02, block group 1, in Wyandotte county: block 003, block 004; and the following blocks in voting district (600760), tract 0447.03, block group 1, in Wyandotte county: block 000, block 001, block 002, block 003, block 004, block 005, block 006, block 007, block 008, block 009, block 010, block 011, block 012, block 013, block 014, block 015, block 016, block 017, block 018, block 019, block 020, block 021, block 022, block 023, block 024, block 025, block 026, block 027, block 028, block 029, block 030, block 031, block 032, block 033, block 034, block 035, block 036, block 037, block 038, block 039, block 040, block 041, block 042; and the following blocks in voting district (600760), tract 0447.03, block group 3, in Wyandotte county: block 000, block 001, block 002, block 003, block 004, block 005, block 006, block 007, block 008, block 009; and the following blocks in voting district (600760), tract 0448.03, block group 4, in Wyandotte county: block 000, block 001, block 002, block 003, block 004, block 005, block 006, block 007, block 008, block 009, block 010, block 011, block 012, block 013, block 014, block 015, block 016, block 017, block 018, block 019, block 020, block 021, block 022, block 023, block 024, block 025, block 026, block 027, block 028, block 030, block 032, block 033, block 034, block 035, block 036, block 037, block 038, block 039; and the following voting districts in Wyandotte county: (600870), (600880), (600890), (600900), (600910), (600920), (600930), (600940), (600950), (600960), (600970), (600980), (600990), (601000), (601010), (601020), (601030), (601040), (601050), (601060), (601070), (601080), (601090), (601100), (601120).

Sec. 6. Congressional district 3 shall consist of all of Anderson

county; and all of Franklin county; and all of Johnson county; and all of Miami county; and the following voting districts in Wyandotte county: (120100), (140020); and the following blocks in voting district (140030), tract 0447.02, block group 1, in Wyandotte county: block 006, block 007, block 009, block 010, block 016, block 025, block 026, block 027, block 028, block 029, block 030, block 031, block 032, block 033, block 034, block 041, block 042, block 043, block 044, block 045, block 046; and the following blocks in voting district (140030), tract 0447.02, block group 2, in Wyandotte county: block 018, block 019; and the following blocks in voting district (140030), tract 0447.02, block group 3, in Wyandotte county: block 000, block 001, block 002, block 003, block 004, block 005, block 006, block 007, block 008, block 009, block 010, block 011, block 012, block 013, block 014, block 015, block 016, block 017, block 018; and the following voting districts in Wyandotte county: (600010), (600020), (600030), (600040), (600060), (600320), (600330), (600340), (600350), (600360), (600370), (600380), (600390), (600400), (600410), (600420), (600430), (600440); and the following blocks in voting district (600510), tract 0439.05, block group 1, in Wyandotte county: block 011, block 012; and the following blocks in voting district (600510), tract 0440.01, block group 3, in Wyandotte county: block 000, block 001, block 002, block 003, block 004, block 005, block 006, block 007, block 008, block 009, block 010; and the following blocks in voting district (600510), tract 0440.02, block group 2, in Wyandotte county: block 000, block 001, block 002; and the following blocks in voting district (600510), tract 0440.02, block group 4, in Wyandotte county: block 000, block 001, block 002, block 003, block 004, block 005, block 006, block 007, block 008, block 009, block 010, block 011, block 012, block 013, block 014, block 015, block 016, block 017, block 018; and the following blocks in voting district (600520), tract 0440.01, block group 2, in Wyandotte county: block 001, block 002; and the following blocks in voting district (600540), tract 0440.01, block group 1, in Wyandotte county: block 006, block 007, block 012, block 019, block 020; and the following voting districts in Wyandotte county: (600560), (600570), (600580); and the following blocks in voting district (600760), tract 0447.02, block group 1, in Wyandotte county: block 005, block 011; and the following blocks in voting district (600760), tract 0447.03, block group 3, in Wyandotte county: block 010, block 011, block 012; and the following blocks in voting district (600760), tract 0448.03, block group 4, in Wyandotte county: block 029, block 031; and the following voting districts in Wyandotte county: (600770), (600780), (600790), (600800), (600810), (600820), (600830), (600840), (600850), (600860), (601110).

Sec. 7. Congressional district 4 shall consist of all of Barber county; and all of Butler county; and all of Chautauqua county; and all of Comanche county; and all of Cowley county; and all of Edwards county; and all of Elk county; and all of Greenwood county; and all of Harper county; and all of Harvey county; and all of Kingman county; and all of Kiowa county; and the following voting districts in Pawnee county: (000040), (000060); and the following blocks in voting district (000070), tract 9702.00, block group 1, in Pawnee county: block 001, block 002, block 027, block 030, block 031, block 032, block 033, block 034, block 035, block 067; and the following blocks in voting district (000070), tract 9702.00, block group 5, in Pawnee county: block 061, block 064; and the following blocks in voting district (000070), tract 9703.00, block group 2, in Pawnee county: block 149; and the following blocks in voting district (000080), tract 9702.00, block group 1, in Pawnee county: block 046, block 047; and the

following blocks in voting district (000080), tract 9702.00, block group 2, in Pawnee county: block 054, block 055, block 056, block 057, block 058, block 059, block 060, block 061, block 062, block 068; and the following blocks in voting district (000090), tract 9702.00, block group 2, in Pawnee county: block 079, block 095, block 096; and the following voting districts in Pawnee county: (000100); and the following blocks in voting district (000110), tract 9702.00, block group 1, in Pawnee county: block 049, block 050, block 106; and the following blocks in voting district (000110), tract 9702.00, block group 2, in Pawnee county: block 063, block 064, block 065, block 066, block 067, block 069, block 070, block 071, block 072, block 073, block 076, block 077, block 078, block 083, block 084, block 085, block 086, block 087, block 088, block 089, block 090, block 091, block 092, block 093, block 094, block 103; and the following blocks in voting district (000110), tract 9702.00, block group 3, in Pawnee county: block 000, block 001, block 002, block 003, block 004, block 005, block 006, block 007, block 008, block 009, block 010, block 011, block 012, block 013, block 014, block 015, block 016, block 017, block 018, block 019, block 020, block 021, block 022, block 023, block 024, block 025, block 026, block 032, block 033, block 034, block 035, block 036, block 037, block 038, block 040, block 041, block 048, block 049, block 050, block 051, block 052, block 053, block 054, block 055, block 056, block 057, block 058, block 059, block 060, block 061, block 062, block 065, block 066, block 067, block 068, block 077, block 078, block 079, block 080, block 081, block 082, block 083, block 084, block 085, block 086, block 087, block 088, block 089, block 094, block 095, block 096, block 099, block 100, block 101; and the following voting districts in Pawnee county: (000130), (000150), (00017A), (00017B), (000180), (000190), (000200), (000210), (000220), (000240); and all of Pratt county; and all of Sedgwick county; and all of Stafford county; and all of Sumner county.

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Sec. 8. K.S.A. 2021 Supp. 4-137 and 4-143 are hereby repealed.

Sec. 9. This act shall take effect and be in force from and after its publication in the Kansas register.

I hereby certify that the above BILL originated in the
SENATE, and passed that body

President of the Senate.

Secretary of the Senate.

Passed the HOUSE _____

Speaker of the House.

Chief Clerk of the House.

APPROVED _____

Governor.