LABOR, COMMERCE, RESEARCH AND ECONOMIC DEVELOPMENT

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STATE OF MAINE

HOUSE OF REPRESENTATIVES

128TH LEGISLATURE

SECOND REGULAR SESSION

COMMITTEE AMENDMENT “ ” to H.P. 640, L.D. 912, Bill, “An Act To Clarify the Scope of Practice of Certain Licensed Professionals Regarding Conversion Therapy”

Amend the bill by striking out everything after the enacting clause and inserting the following:

'Sec. 1. 10 MRSA c. 231 is enacted to read:

CHAPTER 231

PROVIDING CONVERSION THERAPY TO MINORS

§1500-J. Prohibition: unlawful trade practice

1. Definitions. As used in this chapter, unless the context otherwise indicates, the following terms have the following meanings.

A. "Conversion therapy" means any practice or treatment that seeks to change an individual's sexual orientation or gender identity, including, but not limited to, any effort to change gender expression or to eliminate or reduce sexual or romantic attractions or feelings toward individuals of the same gender. "Conversion therapy" does not include the following:

(1) Counseling or treatment intended to assist an individual undergoing a gender transition;

(2) Counseling intended to provide acceptance, support and understanding to the individual; and

(3) Counseling intended to facilitate the individual's coping, social support or identity exploration and development, including any therapeutic intervention such as talk therapy that is neutral with regard to sexual orientation and that seeks to prevent or address unlawful conduct or unsafe sexual practices, as long as the
counseling does not seek to change the individual's sexual orientation or gender identity.

B. "Sexual orientation or gender identity" has the same meaning as "sexual orientation" in Title 5, section 4553, subsection 9-C.

2. Prohibitions. A person may not advertise, offer or administer conversion therapy to individuals under 18 years of age.

3. Exception for clergy. This section does not apply to the activities and services of any priest, rabbi, member of the clergy, including a Christian Science healer, or minister of the gospel of any religious denomination when performing counseling services as part of religious duties and in connection with a specific synagogue or church of any religious denomination, as long as that priest, rabbi, member of the clergy or minister does not advertise, offer or administer conversion therapy to or for individuals under 18 years of age in exchange for monetary compensation.

4. Unfair trade practice. A violation of this section is an unfair trade practice in violation of Title 5, chapter 10.

Sec. 2. 20-A MRSA §13020, sub-§2-A is enacted to read:

2-A. Grounds for revocation or suspension of a school psychologist or guidance counselor certificate. Evidence that a person has administered conversion therapy as defined in Title 10, section 1500-J to a child is grounds for revocation or suspension of that person's certificate issued under this Title as a school psychologist or guidance counselor.

Sec. 3. 20-A MRSA §13020, sub-§3, as enacted by PL 1983, c. 845, §4, is amended to read:

3. Denial of certificate for prior immoral conduct. Evidence that an applicant for initial certification or renewal has injured the health or welfare of a child through physical or sexual abuse or exploitation is grounds for a denial of a certificate. Evidence that an applicant for initial certification or renewal as a school psychologist or guidance counselor has administered conversion therapy as defined in Title 10, section 1500-J to a child is grounds for a denial of a certificate. Notwithstanding Title 5, chapter 341, every person, who, within 5 years of the application for initial certification or renewal, has been convicted in any state or federal court of a criminal offense involving the physical or sexual abuse or exploitation of a child, may be presumed by the commissioner to lack good moral character for the purposes of this chapter. This presumption shall be is a rebuttable presumption. Notwithstanding Title 5, chapter 341, the commissioner shall be is entitled to consider all records of prior criminal convictions involving child abuse or exploitation in determining an applicant's eligibility for a certificate.

Sec. 4. 22 MRSA §3174-AAA is enacted to read:

§3174-AAA. Coverage for conversion therapy

The department may not provide MaineCare reimbursement for conversion therapy as defined in Title 10, section 1500-J administered to a minor.
Sec. 5. 24 MRSA §2502, sub-§6, as enacted by PL 1985, c. 804, §§5 and 22, is amended to read:

6. Action for professional negligence. "Action for professional negligence" means any action for damages for injury or death against any health care provider, its agents or employees, or health care practitioner, his the practitioner's agents or employees, whether based upon tort or breach of contract or otherwise, arising out of the provision or failure to provide health care services, except that "action for professional negligence" does not include an action brought pursuant to the Maine Unfair Trade Practices Act alleging a violation of Title 10, section 1500-J.

Sec. 6. 32 MRSA §2105-A, sub-§2, ¶I, as amended by PL 2015, c. 488, §11, is further amended to read:

I. Engaging in false, misleading or deceptive advertising; or

Sec. 7. 32 MRSA §2105-A, sub-§2, ¶J, as enacted by PL 2015, c. 488, §12, is amended to read:

J. Failure to comply with the requirements of Title 22, section 7253.; or

Sec. 8. 32 MRSA §2105-A, sub-§2, ¶K is enacted to read:

K. A violation of section 2112.

Sec. 9. 32 MRSA §2112 is enacted to read:

§2112. Prohibition on providing conversion therapy to minors

An individual licensed or certified under this chapter may not administer conversion therapy as defined in Title 10, section 1500-J to a minor.

Sec. 10. 32 MRSA §2591-A, sub-§2, ¶N, as amended by PL 2015, c. 488, §15, is further amended to read:

N. Revocation, suspension or restriction of a license to practice medicine or other disciplinary action; denial of an application for a license; or surrender of a license to practice medicine following the institution of disciplinary action by another state or a territory of the United States or a foreign country if the conduct resulting in the disciplinary or other action involving the license would, if committed in this State, constitute grounds for discipline under the laws or rules of this State; or

Sec. 11. 32 MRSA §2591-A, sub-§2, ¶O, as enacted by PL 2015, c. 488, §16, is amended to read:

O. Failure to comply with the requirements of Title 22, section 7253.; or

Sec. 12. 32 MRSA §2591-A, sub-§2, ¶P is enacted to read:

P. A violation of section 2600-D.

Sec. 13. 32 MRSA §2600-D is enacted to read:
§2600-D. Prohibition on providing conversion therapy to minors

An individual licensed under this chapter may not administer conversion therapy as defined in Title 10, section 1500-J to a minor.

Sec. 14. 32 MRSA §3282-A, sub-§2, ¶R, as amended by PL 2015, c. 488, §18, is further amended to read:

R. Failure to timely respond to a complaint notification sent by the board; or

Sec. 15. 32 MRSA §3282-A, sub-§2, ¶S, as enacted by PL 2015, c. 488, §19, is amended to read:

S. Failure to comply with the requirements of Title 22, section 7253; or

Sec. 16. 32 MRSA §3282-A, sub-§2, ¶T is enacted to read:

T. A violation of section 3300-G.

Sec. 17. 32 MRSA §3300-G is enacted to read:

§3300-G. Prohibition on providing conversion therapy to minors

An individual licensed, registered or certified under this chapter may not administer conversion therapy as defined in Title 10, section 1500-J to a minor.

Sec. 18. 32 MRSA §3837-A, sub-§1, ¶¶E and F, as enacted by PL 2007, c. 402, Pt. Q, §14, are amended to read:

E. Practice by a licensed psychological examiner at a level requiring a psychologist's license or any representation by a psychological examiner that that psychological examiner is a psychologist; or

F. Negligence in the performance of the licensee’s duties; or

Sec. 19. 32 MRSA §3837-A, sub-§1, ¶G is enacted to read:

G. A violation of section 3837-B.

Sec. 20. 32 MRSA §3837-B is enacted to read:

§3837-B. Prohibition on providing conversion therapy to minors

An individual licensed under this chapter may not administer conversion therapy as defined in Title 10, section 1500-J to a minor.

Sec. 21. 32 MRSA §6217-B, sub-§1, as amended by PL 2007, c. 621, §9, is further amended to read:

1. Active abuse. Active abuse of alcohol or any other drug that in the judgment of the board is detrimental to the performance or competency of a licensee of the board; or

Sec. 22. 32 MRSA §6217-B, sub-§2, as enacted by PL 2007, c. 402, Pt. U, §12, is amended to read:

2. Mental incompetency. A legal finding of mental incompetency; or

Sec. 23. 32 MRSA §6217-B, sub-§3 is enacted to read:
3. Prohibited conduct. A violation of section 6223.

Sec. 24. 32 MRSA §6223 is enacted to read:

§6223. Prohibition on providing conversion therapy to minors

An individual licensed or certified under this chapter may not administer conversion therapy as defined in Title 10, section 1500-J to a minor.

Sec. 25. 32 MRSA §7006 is enacted to read:

§7006. Prohibition on providing conversion therapy to minors

An individual licensed under this chapter may not administer conversion therapy as defined in Title 10, section 1500-J to a minor.

Sec. 26. 32 MRSA §7059-A, sub-§§1 and 2, as enacted by PL 2007, c. 402, Pt. V, §14, are amended to read:

1. Addiction to the use of alcohol or other drugs. Addiction, as confirmed by medical findings, to the use of alcohol or other drugs, that has resulted in the licensed clinical, licensed master or licensed social worker or certified social worker - independent practice being unable to perform duties or perform those duties in a manner that would not endanger the health or safety of the clients to be served; or

2. Mental incompetency. A medical finding of mental incompetency; or

Sec. 27. 32 MRSA §7059-A, sub-§3 is enacted to read:

3. Prohibited conduct. A violation of section 7006.

Sec. 28. 32 MRSA §13742-A, sub-§1, ¶¶C and D, as enacted by PL 2007, c. 402, Pt. DD, §19, are amended to read:

C. Engaging in unprofessional conduct by violating any standard of professional behavior, including but not limited to a breach of confidentiality of health care information pursuant to state law, that has been established in the practice for which the licensee is licensed; or

D. Engaging in false, misleading or deceptive advertising; or

Sec. 29. 32 MRSA §13742-A, sub-§1, ¶E is enacted to read:

E. A violation of section 13798-A.

Sec. 30. 32 MRSA §13798-A is enacted to read:

§13798-A. Prohibition on providing conversion therapy to minors

An individual licensed under this chapter may not administer conversion therapy as defined in Title 10, section 1500-J to a minor.

Sec. 31. 32 MRSA §13861-A, sub-§1, ¶¶B and C, as enacted by PL 2007, c. 402, Pt. EE, §9, are amended to read:

B. A medical finding of mental incompetency; and
C. Having had any professional or occupational license revoked for disciplinary reasons or any application rejected for reasons relating to untrustworthiness, within 3 years of the date of application; and

Sec. 32. 32 MRSA §13861-A, sub-§1, ¶D is enacted to read:

D. A violation of section 13866.

Sec. 33. 32 MRSA §13866 is enacted to read:

§13866. Prohibition on providing conversion therapy to minors

An individual licensed or registered under this chapter may not administer conversion therapy as defined in Title 10, section 1500-J to a minor.

Sec. 34. 32 MRSA §17307, sub-§§1 and 2, as enacted by PL 2007, c. 369, Pt. C, §3 and affected by §5, are amended to read:

1. Unfair and deceptive practices. Engaging in unfair or deceptive practices as defined by the rules established by the board or violating the code of ethics adopted and published by the board, including selling or causing to be sold a hearing aid to a person who has not been given tests such as pure tone, air and bone audiometry or other hearing assessments as determined by the board. The results of these tests must be permanently filed; or

2. Negligence. Incompetence, negligence or neglect in the conduct of the practice of dealing in and fitting of hearing aids, including, but not limited to, the improper fitting of a hearing aid, the sale of a hearing aid to a person with normal hearing, making an ear mold impression or fitting an ear mold without prior inspection of the external ear canal, making an ear mold impression or fitting an ear mold after prior inspection revealed the presence of, or impacted, cerumen in the ear canal, the failure to indicate the need for medical or audiological evaluation when the prospective purchaser's history reveals a probable risk of disease or progressive hearing impairment, the failure to make the required medical referrals, the incorrect reporting of hearing test results to a person, the failure to be present to fit the final hearing aid in the ear of the purchaser and the tampering with a satisfactorily performing hearing aid owned by a purchaser or potential purchaser to cause that hearing aid to no longer perform correctly; or

Sec. 35. 32 MRSA §17307, sub-§3 is enacted to read:


Sec. 36. 32 MRSA §17311 is enacted to read:

§17311. Prohibition on providing conversion therapy to minors

An individual licensed or registered under this chapter may not administer conversion therapy as defined in Title 10, section 1500-J to a minor.

Sec. 37. Legislative findings; legislative intent.

1. Legislative findings. The Legislature finds that:

A. Conversion therapy is a service that purports to change a person's sexual orientation or gender identity based on the false premise that being lesbian, gay,
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bisectional or transgender is a mental illness or disorder caused by a developmental
deficiency or trauma or by unmet emotional needs, which can be cured by conversion
therapy addressing those underlying issues. However, the nation's leading health and
mental health authorities recognize being lesbian, gay, bisexual or transgender and
having same-sex attractions as normal variants of human sexuality and gender;

B. There is no competent and reliable scientific evidence supporting claims that
conversion therapy can change an individual's sexual orientation; rather, there is
substantial competent and reliable scientific evidence that conversion therapy is
ineffective and can and often does result in significant health and safety risks to
consumers of those services, including a risk of death by suicide, as well as economic
losses;

C. Mainstream medical and mental health professional organizations, including the
American School Counselor Association, the American Psychiatric Association, the
American Psychological Association, the American Psychoanalytic Association, the
American Counseling Association Governing Council, the American Medical
Association, the American Academy of Pediatrics, the American Academy of Family
Physicians, the National Association of Social Workers and the Pan American Health
Organization have concluded that conversion therapy is both ineffective in changing
sexual orientation or gender identity and poses safety and health risks;

D. The United Nations Committee against Torture and Human Rights Council have
likewise supported an end to conversion therapy; and

E. The State has a compelling interest in protecting the physical and psychological
well-being of minors, including the State's lesbian, gay, bisexual and transgender
youth, from the marketing, selling and administration of conversion therapy and in
protecting its minors from the serious health and safety harms that conversion therapy
can cause, including the risk of death by suicide, and economic loss.

2. Legislative intent. It is the intent of the Legislature to protect the public health
and safety of the lesbian, gay, bisexual and transgender youth of the State by prohibiting
the marketing, selling and administration of therapy designed to change a person's sexual
orientation or gender identity, also known as conversion therapy, to individuals under 18
years of age in the State.'

SUMMARY

This amendment is the majority report of the committee and replaces the bill, which
is a concept draft. This amendment does the following.

1. It defines "conversion therapy" as any practice or treatment that seeks to change an
individual's sexual orientation or gender identity, except for counseling or treatment
intended to assist an individual undergoing a gender transition; counseling intended to
provide acceptance, support and understanding to the individual; and counseling intended
to facilitate the individual's coping, social support or identity exploration and
development, including any therapeutic intervention that is neutral with regard to sexual
orientation, and that seeks to prevent or address unlawful conduct or unsafe sexual
practices, as long as the counseling does not seek to change the individual's sexual
orientation or gender identity.
2. It provides that advertising, offering or administering conversion therapy to individuals under 18 years of age in the State is an unfair trade practice. Court actions involving conversion therapy brought against health care providers under the Maine Unfair Trade Practices Act are not governed by the specialized procedures set forth in the Maine Health Security Act for actions involving professional negligence.

3. It prohibits certified school psychologists and guidance counselors, nurses, doctors, physician assistants, psychologists, psychological examiners, alcohol and drug counselors and aides, social workers, pharmacists and pharmacy technicians, professional counselors, marriage and family therapists, pastoral counselors, speech-language pathologists and assistants, and audiologists from administering conversion therapy to individuals under 18 years of age. Administration of conversion therapy to an individual under 18 years of age in violation of this prohibition is grounds for discipline of the professional by the department or board that issued the professional's license or certification, including but not limited to suspension or revocation of the license or certification.

4. It prohibits MaineCare reimbursement for conversion therapy administered to an individual who is under 18 years of age.

5. It adds a statement of legislative findings and intent.

FISCAL NOTE REQUIRED

(See attached)