1	SENATE BILL 1273
2	43rd Legislature - STATE OF NEW MEXICO - FIRST SESSION, 1997
3	I NTRODUCED BY
4	MANNY M. ARAGON
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10	AN ACT
11	RELATING TO THE PUBLIC PEACE, HEALTH, SAFETY AND WELFARE.
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13	BE IT ENACTED BY THE LEGISLATURE OF THE STATE OF NEW MEXICO:
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FORTY-THIRD LEGISLATURE FIRST SESSION, 1997

March 12, 1997

Mr. President:

Your **FINANCE COMMITTEE**, to whom has been referred

SENATE BILL 1273

has had it under consideration and reports same with recommendation that it **DO NOT PASS**, but that

SENATE FINANCE COMMITTEE SUBSTITUTE FOR SENATE BILL 1273

DO PASS.

Respectfully submitted,

Ben D. Altanirano, Chairman

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______ Not Adopted_____ Adopted__ (Chief Clerk) (Chief Clerk) Date _____ The roll call vote was $\underline{6}$ For $\underline{1}$ Against Yes: No: Lyons Excused: Carraro, Fidel, Ingle, McKibben None Absent: S1273FC1

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FORTY-THIRD LEGISLATURE

1 FIRST SESSION, 1997 2 3 March 12, 1997 5 6 Mr. President: 7 8 Your **COMMITTEES' COMMITTEE**, to whom has been referred 9 10 SENATE FINANCE COMMITTEE SUBSTITUTE FOR 11 **SENATE BILL 1273** 12 **13** has had it under consideration and reports same **WITHOUT** 14 RECOMMENDATION. **15** 16 Respectfully submitted, **17 18 19** 20 21 Manny M Aragon, Chairman 22 23 24 25

Not Adopted_____

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SENATE FINANCE COMMITTEE SUBSTITUTE FOR SENATE BILL 1273

43RD LEGISLATURE - STATE OF NEW MEXICO - FIRST SESSION, 1997

AN ACT

RELATING TO THE PUBLIC PEACE, HEALTH, SAFETY AND WELFARE;
REQUIRING INMATES TO EARN MERITORIOUS DEDUCTIONS FROM A TERM OF
IMPRISONMENT; ENACTING THE CORRECTIONS POPULATION CONTROL ACT;
ESTABLISHING THE CORRECTIONS POPULATION CONTROL COMMISSION;
PROVIDING MECHANISMS FOR ADDRESSING INMATE OVERCROWDING;
LIMITING THE PERIODS OF INCARCERATION OF ADULT MALE INMATES
TRANSFERRED TO OUT-OF-STATE CORRECTIONAL FACILITIES; DIRECTING
THE CORRECTIONS DEPARTMENT TO CONTRACT WITH CIBOLA COUNTY TO
HOUSE ADDITIONAL INMATES AT THE CIBOLA COUNTY CORRECTIONS
CENTER; PROVIDING FOR ACQUISITION OF ADULT AND JUVENILE
CORRECTIONAL AND TREATMENT FACILITIES; ESTABLISHING A DRUG COURT
AND PROVIDING FOR AN ADDITIONAL JUDGE AND ADDITIONAL ASSISTANT
DISTRICT ATTORNEYS AND PUBLIC DEFENDERS IN THE SECOND JUDICIAL
DISTRICT; AMENDING, REPEALING AND ENACTING SECTIONS OF THE NMSA
1978; MAKING APPROPRIATIONS; DECLARING AN EMERGENCY.

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Section 1. Section 33-1-2 NMSA 1978 (being Laws 1978, Chapter 4, Section 1, as amended) is amended to read:

- "33-1-2. DEFINITIONS. -- As used in the Corrections Act:
- A. "division" or "department" means the corrections department;
- B. "director" or "secretary" means the secretary of corrections;
- C. "corrections facility" means any facility or program controlled or operated by the state or any of its agencies or departments and supported wholly or in part by state funds for the correctional care of persons, including but not limited to:
- (1) the "penitentiary of New Mexico", which consists of the penitentiary at Santa Fe and other places in the state designated by the secretary; and
- (2) the state board of probation and parole, except to the extent delegated to the parole board by the Parole Board Act; \underline{and}
 - [D. "commission" means the corrections commission; and
- E.] D. "warden" or "superintendent" means the administrative director of a correctional facility."
- Section 2. Section 33-1-4 NMSA 1978 (being Laws 1969, Chapter 226, Section 4, as amended) is amended to read:
- "33-1-4. CORRECTIONS [DIVISION] DEPARTMENT. -- [A. There is created within the criminal justice department the "corrections division".] The [division] department is responsible for all

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matters pertaining to corrections as provided in the Corrections Act or other law.

[B. There is created the "corrections commission" consisting of seven members appointed by the governor with the advice and consent of the senate for staggered terms, one ending June 30, 1972 and two ending June 30 of each of the following three years. Thereafter, appointments shall be made for terms of four years or less in a manner that the terms of one or two members expire as the case may be on June 30 each year. Members of the commission shall be reimbursed as provided in the Per Diem and Mileage Act and shall receive no other compensation, perquisite or allowance. Four members of the commission constitute a quorum for the transaction of business. Not more than four members shall be of the same political party. Four of the members shall be persons who have displayed interest in juvenile correction and rehabilitation matters and three shall be persons who have displayed interest in adult correction and rehabilitation matters. Any member who fails to attend any three consecutive meetings of the commission without being excused by the commission shall be automatically removed.

C. The commission shall advise the director in the management and control of the division.]

Section 3. Section 33-2-34 NMSA 1978 (being Laws 1978, Chapter 40, Section 1, as amended) is repealed and a new Section 33-2-34 NMSA 1978 is enacted to read:

"33-2-34. [NEW MATERIAL] ELIGIBILITY FOR EARNED MERITORIOUS DEDUCTIONS. - -

- A. An immate confined in the penitentiary of New Mexico or other state correctional facility for committing a violent offense is eligible to earn meritorious deductions of up to four days per month upon recommendation of the classification committee and approval by the warden.
- B. An immate confined in the penitentiary of New Mexico or other state correctional facility for committing a nonviolent offense is eligible to earn meritorious deductions of up to thirty days per month upon recommendation of the classification committee and approval by the warden.
- C. In order to earn meritorious deductions, an inmate shall actively participate in a program recommended and approved for him by the classification committee. The classification committee may recommend and approve only education programs, mental health programs, drug or alcohol treatment programs, drug or alcohol counseling programs or work programs.
- D. An inmate whose record of conduct shows that he has performed exceptionally meritorious service and whose record of conduct shows that he has otherwise faithfully observed the rules of the institution may be eligible for a lump-sum meritorious deduction award, not to exceed one year per award and not to exceed a total of one year for all lump-sum meritorious deduction awards awarded in any consecutive twelve-month period, which may be

deducted from the length of the sentence then remaining unserved. Exceptionally meritorious service shall include heroic acts of saving life or property, but shall not include acts in performance of normal work duties or program assignments. The classification committee and the warden may recommend the number of days to be awarded in each case based upon the particular merits, but any award shall be determined by the director of adult institutions. Allowance for exceptionally meritorious service shall be in addition to the meritorious deductions provided for in Subsections A and B of this section, and in the event two or more consecutive sentences are being served, the aggregate of the several sentences shall be the basis upon which the deduction shall be computed.

E. The meritorious deductions provided for in Subsections A and B of this section shall pertain to both the basic sentence to be served and any enhanced term of imprisonment pursuant to the provisions of the Criminal Sentencing Act. Meritorious deductions of up to ninety days per occurrence shall be permanently forfeited upon recommendation of the classification committee and approval of the warden if the inmate does not properly maintain the standard upon which the award was based. For those inmates, permanent forfeitures in excess of ninety days may be made upon approval of the director of adult institutions. No inmate shall forfeit more than fifty percent of his meritorious deductions accrued during the previous twelve months; and after forfeiture of any portion of an inmate's accrued meritorious deductions, the remainder shall vest

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and shall not be subject to further forfeiture. Notwithstanding any other provisions of this act, an immate may forfeit up to one hundred percent of all accrued meritorious deductions if he commits any of the following:

(1) an act of actual personal violence as defined

- (1) an act of actual personal violence, as defined by the corrections department, against:
 - (a) another inmate;
 - (b) corrections department personnel;
- (c) an employee of a contractor operating on behalf of the corrections department; or
- (d) any other person lawfully on the premises of a corrections department facility or other facility where department inmates are housed;
 - (2) one positive drug test while incarcerated;
 - (3) escape; or
 - (4) any felonious act.
- F. An immate is not eligible to earn meritorious deductions if he:
- (1) disobeys an order to perform labor, pursuant to Section 33-8-4 NMSA 1978;
 - (2) is in disciplinary segregation;
- (3) is not actively participating in a program recommended and approved for him by the classification committee; or
 - (4) is within the first thirty days' receipt by the

corrections department and his record from the county jail reflects that he has committed misconduct in the county jail that in the professional judgment of the corrections department should result in a delay of thirty days to begin earning meritorious deductions.

- G. The provisions of this section shall not be interpreted as providing eligibility to earn meritorious deductions to an inmate during the initial thirty years of a sentence imposed pursuant to the provisions of:
 - (1) Subsection A of Section 30-2-1 NMSA 1978;
 - (2) Section 31-18-23 NMSA 1978; or
 - (3) Section 31-18-25 NMSA 1978.
- H. The corrections department shall promulgate rules and regulations to implement the provisions of this section, and the rules and regulations shall be matters of public record. A concise summary of the rules and regulations shall be provided to every inmate and every inmate shall receive a quarterly statement of the meritorious deductions he has earned.
- I. A New Mexico inmate confined in a federal or out-of-state correctional facility is eligible to earn meritorious deductions in the same manner as an immate imprisoned in a state-run correctional facility on the basis of his immate conduct reports furnished by those facilities to the corrections department, subject to approval by the corrections department.
- J. An immate imprisoned in a correctional facility that is operated by a public entity or a private company, pursuant to a

contract with the corrections department, is eligible to earn meritorious deductions in the same manner as an inmate imprisoned in a state-run correctional facility, subject to approval by the corrections department.

K. As used in this section:

- (1) "great bodily harm" means an injury to the person that creates a high probability of death; or that causes serious disfigurement; or that results in permanent loss or impairment of the function of any member or organ of the body;
- (2) "nonviolent offense" means any felony offense other than a violent offense or any misdemeanor offense; and
 - (3) "violent offense" means:
- (a) second degree murder, as provided in Section 30-2-1 NMSA 1978;
- (b) voluntary manslaughter, as provided in Section 30-2-3 NMSA 1978:
- (c) assault with intent to commit a violent felony, as provided in Section 30-3-3 NMSA 1978, which results in great bodily harm;
- (d) criminal sexual penetration, as provided in Section 30-9-11 NMSA 1978; and
- (e) robbery, as provided in Section 30-16-2 NMSA 1978, which results in great bodily harm "

Section 4. Section 33-2-36 NMSA 1978 (being Laws 1988, Chapter 78, Section 6) is amended to read:

"33-2-36.	FORFEI TURE	OF EARNED	MERITORIOUS	DEDUCTI ONS [Any
accrued deducti	i ons may be	forfei ted	by the convi	et]

A. Meritorious deductions earned by an inmate may be forfeited by that inmate for any major conduct violation upon the recommendation of the classification committee, approval by the warden and final approval by the secretary of corrections.

B. The provisions of this section also apply to forfeiture of earned meritorious deductions for an inmate imprisoned in a correctional facility operated by a public entity or a private company, pursuant to a contract with the corrections department."

Section 5. Section 33-2-37 NMSA 1978 (being Laws 1988, Chapter 78, Section 7) is amended to read:

"33-2-37. RESTORATION OF FORFEITED MERITORIOUS DEDUCTIONS. --

A. Meritorious deductions forfeited under Section 33-2-36 NMSA 1978 may be restored in whole or in part to [any prisoner] an inmate who is exemplary in conduct and work performance for a period of not less than six months following the date of forfeiture. Meritorious deductions may be restored upon recommendation of the classification committee, approval by the warden and final approval by the secretary of corrections.

B. The provisions of this section also apply to restoration of earned meritorious deductions for an inmate imprisoned in a correctional facility operated by a public entity or a private company, pursuant to a contract with the corrections

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department."

Section 6. Section 33-2-38 NMSA 1978 (being Laws 1889, Chapter 76, Section 13, as amended) is amended to read:

"33-2-38. COMPUTATION OF TERM -- [See. 54. No convict shall]

An inmate shall not be discharged from the penitentiary of New

Mexico or other correctional facility until he has [remained]

served the full term for which he was sentenced. [to] The term

shall be computed from and [ineluding] include the day on which his sentence took effect and [exeluding] shall exclude any time the [convict] inmate may have been at large by reason of escape

[therefrom], unless he [may be] is pardoned or otherwise released by legal authority. [Provided that nothing in] The provisions of this section shall [be so construed as] not be interpreted to deprive [any convict] an inmate of any reduction of time to which he may be entitled [to under § 5070] pursuant to the provisions of Section 33-2-34 NMSA 1978."

Section 7. Section 33-8-2 NMSA 1978 (being Laws 1981, Chapter 127, Section 2, as amended) is amended to read:

"33-8-2. DEFINITIONS.--As used in the Corrections Industries
Act:

- A. "commission" means the [corrections commission] secretary of corrections;
 - B. "department" means the corrections department;
- C. "enterprise" means a manufacturing, agricultural or service operation or group of closely related operations within the

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bounds of a facility but does not include standard facility maintenance activities and services;

- D. "facility" means any place under the jurisdiction of the department at which individuals are confined pursuant to court order;
- $\hbox{ E. "fund" means the corrections industries revolving} \\$ $\hbox{fund;}$
- F. "local public body" means all political subdivisions of the state and their agencies, instrumentalities and institutions supported wholly or in part by funds derived from public taxation; and
- G. "state agency" means the state or any of its branches, agencies, departments, boards, instrumentalities or institutions supported wholly or in part by funds derived from public taxation."
- Section 8. [NEW MATERIAL] SHORT TITLE.--Sections 8 through 14 of this act may be cited as the "Corrections Population Control Act".

Section 9. [NEW MATERIAL] FINDINGS--PURPOSE. --

- A. The legislature finds that:
- (1) for many years, the state of New Mexico has experienced difficulty in managing the size of its inmate population. Often, the number of beds has been insufficient to accommodate the inmate population committed or detained in correctional facilities;
 - (2) an overcrowded inmate population was a major

cause of the disturbance that erupted at the penitentiary of New Mexico in 1980. Moreover, problems caused by overcrowding remain at the center of the ongoing federal litigation involving the corrections department;

- (3) a permanent solution to the overcrowded inmate population must be established to ensure that the corrections department is able to effectively operate its facilities, to mitigate public safety concerns and to reduce the likelihood of future litigation;
- (4) although the corrections department is responsible for the operation of correctional facilities, it cannot resolve the problem of overcrowding by itself. The department has no control over the admission of inmates into its facilities and has only limited control over the release of inmates from its facilities; and
- (5) a permanent solution to the overcrowded inmate population requires participation, commitment and cooperation by the legislative, judicial and executive branches of government and all criminal justice agencies.
- B. The purpose of the Corrections Population Control Act is to establish a corrections population control commission that shall operate as an autonomous, nonpartisan body. The commission shall develop and implement mechanisms to prevent the inmate population from exceeding the rated capacity of correctional facilities and shall take appropriate action when necessary to

1	effect the reduction of the inmate population.
2	Section 10. [NEW MATERIAL] DEFINITIONSAs used in the
3	Corrections Population Control Act:
4	A. "commission" means the corrections population control
5	commission;
6	B. "female prison facility" means any female prison
7	facility so designated by the corrections department;
8	C. "male prison facilities" means:
9	(1) the penitentiary of New Mexico, located in Santa
10	Fe;
11	(2) the central New Mexico correctional facility,
12	located in Los Lunas;
13	(3) the Los Lunas correctional facility, located in
14	Los Lunas;
15	(4) the southern New Mexico correctional facility,
16	located in Las Cruces;
17	(5) the western New Mexico correctional facility,
18	located in Grants;
19	(6) the Roswell correctional facility, located in
20	Hagerman; and
21	(7) any other male prison facilities so designated
22	by the corrections department;
23	D. "nonviolent offender" means:
24	(1) a person not convicted of the following violent
25	offenses:

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		(a)	murder	in	the	firs	st	degree	or	murde	rin	the
second	degree	pursuant	to the	pro	vi si c	ons	of	Section	n 3	0-2-1	NMSA	
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- (b) aggravated assault, pursuant to the provisions of Section 30-3-2 NMSA 1978;
- (c) aggravated battery, pursuant to the provisions of Subsection C of Section 30-3-5 NMSA 1978;
- (d) kidnapping, pursuant to the provisions of Section 30-4-1 NMSA 1978;
- (e) abuse of a child, pursuant to the provisions of Subsection C of Section 30-6-1 NMSA 1978;
- (f) criminal sexual penetration, pursuant to the provisions of Section 30-9-11 NMSA 1978;
- (g) robbery while armed with a deadly weapon, pursuant to the provisions of Section 30-16-2 NMSA 1978;
- (h) use of a firearm during the commission of a noncapital felony, pursuant to the provisions of Section 31-18-16 NMSA 1978;
- (i) intentional injury to a person sixty years of age or older or to a handicapped person during the commission of a noncapital felony, pursuant to the provisions of Section 31-18-16.1 NMSA 1978;
- (j) commission of three violent felonies,pursuant to the provisions of Sections 31-18-23 and 31-18-24 NMSA1978; or

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			(k)	con	mi s	sion of	two	vi ol en	t se	x offens	es,
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- (2) a person not convicted of a violent felony, as enumerated in Paragraph (1) of this subsection, from another state, federal jurisdiction or foreign country within the last ten years;
- (3) a person not serving a sentence of life imprisonment or a single or combined sentence of more than twenty years involving physical injury, physical violence or great bodily harm or a substantial threat or risk of physical injury, physical violence or great bodily harm to another person to be determined by the commission; or
- (4) a person not classified as a maximum security inmate:
 - E. "prisoner" refers to nonviolent offenders; and
- F. "rated capacity" means the actual general population bed space, including only individual cells and areas designed for the long-term housing of inmates, available in the female prison facility or male prison facilities as certified by the secretary of corrections and subject to applicable state and federal law.

Section 11. [NEW MATERIAL] COMMISSION--CREATION--MEMBERSHIP.--

- A. There is created the "corrections population control commission".
 - B. The commission shall be appointed for two-year terms

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- (1) the secretary of corrections, who shall serve as chairman:
- (2) a member appointed by the New Mexico supreme court;
- (3) one representative appointed by the speaker of the house of representatives;
- (4) one senator appointed by the president pro tempore of the senate;
- (5) one representative and one senator appointed by the minority leader of the house of representatives and the senate, respectively; and
 - (6) one member appointed by the governor.
- C. A majority of the members of the commission constitutes a quorum for the transaction of commission business.
- D. The members of the commission shall be paid pursuant to the provisions of the Per Diem and Mileage Act and shall receive no other perquisite, compensation or allowance.
- Section 12. [NEW MATERIAL] COMMISSION--DUTIES--ANNUAL REPORT.--
- A. The commission shall study, develop and recommend policies and mechanisms designed to manage the growth of the inmate population by:
- (1) reviewing corrections department models to forecast projected growth in the inmate population;

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(2) providing information concerning impacts on the inmate population caused by changes in sentencing policies and law enforcement policies;

- (3) analyzing the need for future construction of additional correctional facilities;
- (4) if necessary, preparing proposed legislation to further implementation of its policy recommendations; and
- (5) considering all of its recommendations in light of public safety concerns.
- B. The provisions of Subsection A of Section 33-2-34 NMSA 1978 shall take effect upon certification by the commission that an adequate level of programming is offered by the corrections department to ensure that all inmates who want to earn meritorious deductions have an opportunity to do so. If the commission fails to certify an adequate level of programming, on a semiannual basis, for any reason, the provisions of Subsection B of Section 33-2-34 NMSA 1978 shall apply to all inmates.
- C. The commission shall submit an annual report of its activities and legislative proposals to the interim legislative committee with jurisdiction over corrections issues. The report shall be filed with the interim legislative committee no later than November 1 of each year.
- D. The commission staff support shall be provided by the corrections department.
 - Section 13. [NEW MATERIAL] OVERCROWDING--POPULATION CONTROL

MECHANISM - PROCEDURES. - -

- A. When the immate population of the corrections department facilities, exclusive of the immate population housed in facilities used to relieve interim overcrowding, exceeds one hundred twelve percent of rated capacity on or before June 30, 1999 or one hundred percent of rated capacity after June 30, 1999, for a period of thirty consecutive days, the following measures shall be taken to reduce capacity:
- (1) the corrections department shall engage in all lawful and professionally appropriate efforts to reduce the prison population to one hundred twelve percent or one hundred percent of rated capacity as applicable, including in-state and out-of-state inmate transfers;
- (2) if prison population is still in excess of one hundred twelve percent or one hundred percent rated capacity as applicable after sixty consecutive days, the secretary of corrections shall notify the commission. Included in the notification shall be a list of prisoners who are within one hundred eighty days of their projected release date;
- (3) the commission shall convene within ten days to consider the release of prisoners on the list provided by the corrections department. The commission shall also discuss with the corrections department the impact on population of possible changes in the classification system and expanding incarceration alternatives. Victims of those prisoners shall receive appropriate

notification that the prisoners may be released before sentence completion. If requested, the commission shall hear testimony or review the written statement of a victim or relative of a victim, as well as any public official who wishes to object to the release of a particular prisoner. For prisoners as to whom an objection is made, the commission shall deliberate on the release of the prisoner individually;

- (4) for prisoners approved by the commission for release, the commission shall grant emergency release credits in ten-day increments that will be applied to the sentence or sentences being served by the prisoners. The commission shall order release of the appropriate number of prisoners to reduce the prison population to the applicable rated capacity; and
- (5) notwithstanding any other provisions of this section, no prisoner shall be released:
- (a) unless the prisoner has a parole plan pursuant to applicable parole board regulations;
- (b) if the information concerning the prisoneris discovered to be materially inaccurate;
- (c) if the prisoner commits a crime while incarcerated or receives a disciplinary infraction;
- (d) if the prisoner fails a drug screening test within ten days of the scheduled release; or
- (e) if the effect of a prisoner release will result in the loss of federal funds to any agency of the state.

B. If a bill is introduced during a legislative session
that proposes to create a new criminal offense, proposes the
imposition of mandatory sentencing or proposes an increase to an
existing sentence, the corrections department shall provide the
legislature with:
(1) a fiscal impact report for a period five years

- (1) a fiscal impact report for a period five years into the future; and
- (2) a report regarding the increased number of prison beds that will be needed for a period five years into the future.

Section 14. [NEW MATERIAL] TERMINATION OF AGENCY LIFE-TRANSFER OF FUNCTIONS. -- The corrections population control
commission is terminated on June 30, 2003. On July 1, 2003, the
secretary of corrections shall assume the duties and
responsibilities of the commission.

Section 15. Section 33-1-17 NMSA 1978 (being Laws 1985, Chapter 149, Section 1, as amended) is amended to read:

"33-1-17. PRIVATE CONTRACT. --

A. The corrections department may contract for the operation of any adult female facility or for housing adult female inmates in a private facility with a person or entity in the business of providing correctional or jail services to government entities.

B. The corrections department may contract with a person or entity in the business of providing correctional or jail

services to government entities for

[(1) a correctional facility in Guadalupe county of not less than five hundred fifty and not more than two thousand two hundred beds;

- (2) a correctional facility in Lea, Chaves or Santa

 Fe county of not less than one thousand two hundred and not more
 than two thousand two hundred beds;
- (3) design and construction of a support services building, a laundry and an infirmary at the penitentiary of New Mexico in Santa Fe; or
- (4)] the construction of a public facility to house a special incarceration alternative program for adult male and adult female felony offenders.
- [C. The authorization in Subsection B of this section for a correctional facility in Guadalupe county and a correctional facility in Lea, Chaves or Santa Fe county is contingent upon construction of both facilities, so that one of the facilities shall not be constructed unless both of the facilities are constructed, as nearly as practicable, simultaneously.
- D.] C. The <u>corrections</u> department shall solicit proposals and award any contract under this section in accordance with the provisions of the Procurement Code. The contract shall include such terms and conditions as the <u>corrections</u> department may require after consultation with the general services department; provided that the terms and conditions shall include provisions:

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- setting forth comprehensive standards for conditions of incarceration;
- (2) that the contractor assumes all liability caused by or arising out of all aspects of the provision or operation of the facility;
- (3) for liability insurance or other proof of financial responsibility acceptable to the general services department covering the contractor and its officers, employees and agents in an amount sufficient to cover all liability caused by or arising out of all aspects of the provision or operation of the facility;
- (4) for termination for cause upon ninety days' notice to the contractor for failure to meet contract provisions when such failure seriously affects the availability or operation of the facility;
- (5) that venue for the enforcement of the contract shall be in the district court for Santa Fe county;
- (6) that continuation of the contract is subject to the availability of funds; and
- (7) that compliance with the contract shall be monitored by the corrections department and the contract may be terminated for noncompliance.
- [E.] <u>D.</u> When the contractor begins operation of a facility, [for which private contractor operation is authorized] his employees performing the functions of correctional officers

shall be deemed correctional officers for the purposes of Sections 33-1-10 and 33-1-11 NMSA 1978 but for no other purpose of state law, unless specifically stated.

[F.] E. Any contract awarded pursuant to this section may include terms to provide for the renovation of the facility or for the construction of new buildings. Work performed pursuant to such terms and conditions shall not be considered a capital project as defined in Section 15-3-23.3 NMSA 1978 or a state public works project as defined in Section 13-1-91 NMSA 1978 nor shall it be subject to the requirements of Section 13-1-150 NMSA 1978 or of the Capital Program Act, review by the staff architect of the property control division of the general services department pursuant to Section 15-3-20 NMSA 1978 or regulation by the director of that division pursuant to Section 15-3-11 NMSA 1978.

[6.-] F. Any contract entered into by the corrections department with a private contractor to operate an existing facility shall include a provision securing the right of all persons employed by that facility prior to the effective date of that contract to be employed by that contractor in any position for which they qualify before that position is offered to any person not employed by that facility prior to that date."

Section 16. Section 33-1-18 NMSA 1978 (being Laws 1990 (1st. S.S.), Chapter 5, Section 1, as amended) is amended to read:

"33-1-18. [FUNDS] <u>FUND</u> CREATED. -- There [are] <u>is</u> created in the state treasury <u>a</u> special [funds] <u>fund</u> to be known as the

"corrections department building fund" [the "Guadalupe county prison fund" and the "New Mexico prison fund"]. The [funds] fund shall consist of money appropriated by the legislature, from year to year, from the income of the permanent fund and land income of which the penitentiary of New Mexico is the beneficiary [and any other revenues that are appropriated to the funds, other than revenues derived from property taxes or general fund revenues]. Income from investment of [each special] the fund [created by this section] shall be credited to [that] the fund. No other funds of the state shall be deposited or paid into the corrections department building fund."

Section 17. Section 33-1-19 NMSA 1978 (being Laws 1990 (1st. S.S.), Chapter 5, Section 2, as amended by Laws 1995, Chapter 43, Section 1 and also by Laws 1995, Chapter 215, Section 4) is amended to read:

"33-1-19. USE OF [FUNDS] FUND. -- [A.-] The [funds created in or pursuant to Section 33-1-18 NMSA 1978] corrections department building fund shall be used by the corrections department [or the board of finance] solely for the purpose of acquiring, [designing, constructing or equipping] by lease or [lease-purchase, or by financing the ownership by the corrections department through the issuance of bonds or other obligations by the corrections department or the board of finance, or] other means, a corrections department central office complex, a personnel training academy, a special incarceration alternative facility [correctional

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facilities] or any combination of these facilities. [and for
paying the expenses relating to the lease, lease-purchase or
financing of these facilities. Before any of the funds created in
Section 33-1-18 NMSA 1978 may be used for any such purpose, the
state board of finance shall approve the proposed facility and the
proposed use of the funds.

B. The funds created in or pursuant to Section

33-1-18 NMSA 1978 shall be used so that available appropriations

are devoted to the following projects:

(1) payment for the corrections department central office complex;

(2) a correctional facility in Guadalupe county of not less than five hundred fifty and not more than two thousand two hundred beds:

(3) a correctional facility in Lea, Chaves or Santa

Fe county of not less than one thousand two hundred and not more
than two thousand two hundred beds; and

(4) design and construction of a support services building, a laundry and an infirmary at the penitentiary of New Mexico in Santa Fe.

C. The use of funds designated in Subsection B of this section for a correctional facility in Guadalupe county and a correctional facility in Lea, Chaves or Santa Fe county is contingent upon construction of both facilities, so that one of the facilities shall not be constructed unless both of the facilities

are constructed, as nearly as possible, simultaneously.

D. Any balance at the end of any fiscal year in the [special funds created in Section 33-1-18 NMSA 1978 that are] corrections department building fund that is not needed to pay leases, loans, bonds or other financing instruments in that fiscal year may be appropriated by the legislature for expenditure in succeeding fiscal years by the corrections department for corrections purposes."

Section 18. [NEW MATERIAL] ADULT MALE INMATES TRANSFERRED TO OUT-OF-STATE CORRECTIONAL FACILITIES--LIMITED PERIOD OF TIME. -- Adult male inmates transferred to out-of-state correctional facilities for the purpose of relieving overcrowding in New Mexico correctional facilities may be kept in out-of-state correctional facilities for a period of up to twelve months.

Section 19. [NEW MATERIAL] CONTRACT TO HOUSE ADULT INMATES IN

TREATMENT OR SPECIAL PROGRAM FACILITIES. --

A. The corrections department shall solicit proposals for the purpose of entering into a contract with a private detention facility pursuant to Subsection G of Section 31-20-2 NMSA 1978 to operate both an adult female reintegration facility and an inprison substance abuse treatment facility for adult male inmates.

- B. The facility contracting with the corrections department pursuant to Subsection A of this section shall:
- (1) be privately financed, designed, constructed and operated by the contractor; provided that a facility financed by

bonds issued pursuant to the Industrial Revenue Bond Act or the County Industrial Revenue Bond Act and sold to the contractor shall be privately financed by the contractor for the purposes of this paragraph;

- (2) consist of a two-hundred-fifty-bed adult female reintegration facility and a four-hundred-bed adult male in-prison substance abuse treatment facility located adjacent to each other and adjacent to a six-hundred-bed medium-security correctional facility that is located in the middle Rio Grande corridor, owned by the state, operated by the corrections department and provides supporting infrastructure and service facilities for the facility under contract pursuant to this section; and
- (3) certify that the facility was built by a primary contractor and subcontractors that:
- (a) maintain their primary places of business in New Mexico;
- (b) hired laborers for construction of the facility as employees, rather than as independent contractors, and who are New Mexico residents;
- (c) provided health care benefits, retirement benefits and unemployment insurance to their employees working on construction of the facility; and
- (d) maintain apprenticeship programs for their employees.
 - C. The corrections department shall solicit proposals and

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award any contract under this section in accordance with the provisions of the Procurement Code. The contract shall include such terms and conditions as the department may require after consultation with the general services department; provided that the terms and conditions shall include provisions that:

- **(1)** set forth comprehensive standards for conditions of incarceration:
- require the facility to meet or exceed **(2)** corrections department standards and meet appropriate certification requirements within one year after beginning operation and remain accredited through the life of the contract;
- require the contractor to assume all liability caused by or arising out of all aspects of the provision or operation of the facility;
- require liability insurance or other proof of financial responsibility acceptable to the general services department that covers the contractor and its officers, employees and agents in an amount sufficient to cover all liability caused by or arising out of all aspects of the provision or operation of the facility;
- require termination for cause upon ninety days' notice to the contractor for failure to meet contract provisions when such failure seriously affects the availability or operation of the facility;
 - provide that venue for enforcement of the **(5)**

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contract shall be in the district court for Santa Fe county;

- (6) require continuation of the contract to be subject to the availability of funds;
- (7) provide that compliance with the contract shall be monitored by the corrections department and the contract may be terminated for noncompliance; and
- (8) payments under the contract shall be made only on a per diem per inmate basis without any additional or separate charge for capital costs.

Section 20. [NEW MATERIAL] CONTRACT TO HOUSE ADJUDICATED DELINQUENTS IN A CARE, REHABILITATION AND TREATMENT FACILITY. --

A. The children, youth and families department shall solicit proposals for the purpose of entering into a contract with a private care, rehabilitation and treatment facility to house male adjudicated delinquents committed to the children, youth and families department.

- B. The facility contracting with the children, youth and families department pursuant to Subsection A of this section shall:
- (1) be privately financed, designed, constructed and operated by the contractor; provided that a facility financed by bonds issued pursuant to the Industrial Revenue Bond Act or the County Industrial Revenue Bond Act and sold to the contractor shall be privately financed by the contractor for the purposes of this paragraph;
 - (2) consist of one hundred fifty beds and provide

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care, rehabilitation and treatment for male adjudicated delinquents;

- (3) be located in the middle Rio Grande corridor; and
- (4) certify that the facility was built by a primary contractor and subcontractors that:
- (a) maintain their primary places of businessin New Mexico;
- (b) hired laborers for construction of the facility as employees, rather than as independent contractors, and who are New Mexico residents:
- (c) provided health care benefits, retirement benefits and unemployment insurance to their employees working on construction of the facility; and
- (d) maintain apprenticeship programs for their employees.
- C. The children, youth and families department shall solicit proposals and award any contract under this section in accordance with the provisions of the Procurement Code. The contract shall include such terms and conditions as the department may require after consultation with the general services department; provided that the terms and conditions shall include provisions that:
- (1) set forth comprehensive standards for conditions of incarceration;

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- (2) require the facility to meet or exceed
 applicable juvenile detention facility standards and meet
 appropriate certification requirements within one year after
 beginning operation and remain accredited through the life of the contract;
 (2) require the contractor to assume all liability
 - (2) require the contractor to assume all liability caused by or arising out of all aspects of the provision or operation of the facility;
 - (3) require liability insurance or other proof of financial responsibility acceptable to the general services department that covers the contractor and its officers, employees and agents in an amount sufficient to cover all liability caused by or arising out of all aspects of the provision or operation of the facility;
 - (4) require termination for cause upon ninety days' notice to the contractor for failure to meet contract provisions when such failure seriously affects the availability or operation of the facility;
 - (5) provide that venue for enforcement of the contract shall be in the district court for Santa Fe county;
 - (6) require continuation of the contract to be subject to the availability of funds;
 - (7) provide that compliance with the contract shall be monitored by the children, youth and families department and the contract may be terminated for noncompliance; and

(8) payments under the contract shall be made only on a per diem per inmate basis without any additional or separate charge for capital costs.

Section 21. Section 34-6-5 NMSA 1978 (being Laws 1968, Chapter 69, Section 8, as amended) is amended to read:

"34-6-5. JUDGES--SECOND JUDICIAL DISTRICT.--There shall be [twenty-one] twenty-two district judges in the second judicial district."

Section 22. TEMPORARY PROVISION--JUDGESHIP APPOINTMENT--DRUG
COURT. --

A. The additional judgeship provided for in Section 21 of this act shall be filled by the governor pursuant to Article 6, Section 36 of the constitution of New Mexico.

B. The additional judge provided for in Section 21 of this act shall preside over the operation of a drug court.

Section 23. TEMPORARY PROVISION. --

A. Effective immediately, the secretary of corrections shall implement those provisions of the Corrections Population Control Act that provide for the release of nonviolent offender prisoners within one hundred eighty days of projected release. This release authorization shall be implemented by the secretary of corrections without regard to the creation of the corrections population control commission provided for in the Corrections Population Control Act and without regard to the procedural time frames provided for in that act.

B. The provisions of this section shall remain in effect until July 1, 1997.

Section 24. APPROPRIATION. -- One million one hundred thousand dollars (\$1,100,000) is appropriated from the general fund to the corrections department for expenditure in fiscal year 1997 for the purpose of paying for adult male inmates transferred to out-of-state correctional facilities to relieve overcrowding in state correctional facilities and paying for accompanying costs, including medical costs and transportation costs. Any unexpended or unencumbered balance remaining at the end of fiscal year 1997 shall revert to the general fund.

Section 25. APPROPRIATION.--One million eight hundred thousand dollars (\$1,800,000) is appropriated from the general fund to the corrections department for expenditure in fiscal year 1998 for the purpose of paying for adult male inmates transferred to out-of-state correctional facilities and paying for accompanying costs, including medical costs and transportation costs. Any unexpended or unencumbered balance remaining at the end of fiscal year 1998 shall revert to the general fund.

Section 26. APPROPRIATION TO HOUSE INMATES--CONTRACT PROVISIONS.--

A. Two million dollars (\$2,000,000) is appropriated from the general fund to the corrections department for expenditure in fiscal year 1998 to contract with Cibola county to house additional inmates at the Cibola county corrections center. Any unexpended or

unencumbered balance remaining at the end of fiscal year 1998 shall revert to the general fund.

- B. The contract entered into pursuant to Subsection A of this section shall provide:
- (1) that the total number of state inmates housed at the Cibola county corrections center shall equal five hundred fifty-two medium security inmates and one hundred seventy-six minimum restrict inmates; and
- (2) that the corrections department shall not reduce the number of inmates housed at the Cibola county corrections center below the numbers specified in Paragraph (1) of this subsection unless it has first removed all similarly classified state inmates from all other state, private or county operated correctional facilities.

Section 27. APPROPRIATIONS -- CORRECTIONAL FACILITIES

ACQUISITION FUND. --

- A. Ninety-three million dollars (\$93,000,000) is appropriated from the correctional facilities acquisition fund to the corrections department for expenditure in fiscal year 1998 and subsequent fiscal years in the following amounts for the acquisition of the following facilities:
- (1) thirty-one million dollars (\$31,000,000) for a correctional facility in Guadalupe county with an initial capacity of six hundred beds, expandable to one thousand two hundred beds;
 - (2) thirty-one million dollars (\$31,000,000) for a

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correctional facility in Lea county with an initial capacity of six hundred beds, expandable to one thousand two hundred beds; and

- (3) thirty-one million dollars (\$31,000,000) for a correctional facility in the middle Rio Grande corridor with six hundred medium-security beds for adult male inmates that includes infrastructure and service facilities available to a two-hundred-fifty-bed adult female reintegration facility and a four-hundred-bed in-prison substance abuse treatment facility for adult male inmates that will be privately owned and operated facilities adjacent to the correctional facility.
- B. Five million dollars (\$5,000,000) of the proceeds of the general obligation bonds for juvenile correctional and rehabilitative facilities approved by the voters in the 1996 general election is appropriated to the children, youth and families department to acquire a fifty-bed prefabricated juvenile detention facility at the youth development and diagnostic center and a fifty-bed prefabricated facility at the New Mexico boys' school at Springer.
- C. Any unexpended or unencumbered balance remaining from the appropriations in Subsection A of this section at the end of any fiscal year shall revert to the correctional facilities acquisition fund for disposition as provided by law for money in that fund.
- D. The appropriations in Subsections A and B of this section are contingent upon the enactment into law of Senate

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Finance Committee Substitute for Senate Bill 1054 of the first session of the forty-third legislature.

- E. No contract for the acquisition of a facility shall be entered into pursuant to Subsections A and B of this section unless the secretary of the contracting agency certifies that the facility will be built by a primary contractor and subcontractors that:
- (1) maintain their primary places of business in New Mexico;
- (2) hire laborers for construction of the facility as employees, rather than as independent contractors, and who are New Mexico residents;
- (3) provide health care benefits, retirement benefits and unemployment insurance to their employees working on construction of the facility; and
- (4) maintain apprenticeship programs for their employees.

Section 28. APPROPRIATION. --

- A. Three hundred eighty-nine thousand two hundred dollars (\$389,200) is appropriated from the general fund to the following entities in the following amounts for expenditure in fiscal year 1998 for the purpose of establishing a drug court in the second judicial district:
- (1) one hundred ninety thousand nine hundred dollars (\$190,900) to the second judicial district to pay a district court judge's salary and benefits and provide support staff for that

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- (\$101,300) to the district attorney's office for the second judicial district to pay for salaries and benefits for two assistant district attorneys; and
- (3) ninety-seven thousand dollars (\$97,000) to the public defender department to pay for salaries and benefits for two public defenders.
- B. Any unexpended or unencumbered balance remaining at the end of fiscal year 1998 shall revert to the general fund.

Section 29. APPROPRIATION.--Five hundred thousand dollars (\$500,000) is appropriated from the general fund to the DNA identification system fund for expenditure in fiscal year 1998 for the purpose of implementing the provisions of the DNA Identification Act, contingent upon enactment into law of Senate Judiciary Committee Substitute for Senate Bill 114 by the first session of the forty-third legislature. Any unexpended or unencumbered balance remaining at the end of fiscal year 1998 shall not revert to the general fund.

Section 30. REPEAL. -- Section 33-8-14 NMSA 1978 (being Laws 1981, Chapter 127, Section 14) is repealed.

Section 31. APPLICABILITY. -- The provisions of Sections 3 through 6 of this act apply to persons convicted of a criminal offense committed on or after July 1, 1997. As to persons convicted of a criminal offense committed prior to July 1, 1997,

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the laws with respect to the vesting of meritorious deductions in effect at the time the offense was committed shall apply.

Section 32. EFFECTIVE DATE. -- The effective date of the provisions of Sections 3 through 6 of this act is July 1, 1997.

Section 33. EMERGENCY.--It is necessary for the public peace, health and safety that this act take effect immediately.

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HOUSE TAXATION AND REVENUE COMMITTEE SUBSTITUTE FOR SENATE BILL 1273

SENATE FINANCE COMMUTTEE SUBSTITUTE FOR 43RD LEGISLATURE - STATE OF NEW MEXICO - FIRST SESSION, 1997

AN ACT

RELATING TO THE PUBLIC PEACE, HEALTH, SAFETY AND WELFARE;
REQUIRING INMATES TO EARN MERITORIOUS DEDUCTIONS FROM A TERM OF
IMPRISONMENT; ENACTING THE CORRECTIONS POPULATION CONTROL ACT;
ESTABLISHING THE CORRECTIONS POPULATION CONTROL COMMISSION;
PROVIDING FOR THE DUTIES AND AUTHORITY OF THE CORRECTIONS
POPULATION CONTROL COMMISSION; PROVIDING MECHANISMS FOR
ADDRESSING INMATE OVERCROWDING; AMENDING, REPEALING AND ENACTING
SECTIONS OF THE NMSA 1978; DECLARING AN EMERGENCY.

BE IT ENACTED BY THE LEGISLATURE OF THE STATE OF NEW MEXICO:

Section 1. Section 33-1-2 NMSA 1978 (being Laws 1978, Chapter 4, Section 1, as amended) is amended to read:

- "33-1-2. DEFINITIONS. -- As used in the Corrections Act:
- A. "division" or "department" means the corrections department;
- B. "director" or "secretary" means the secretary of .119112.1

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- C. "corrections facility" means any facility or program controlled or operated by the state or any of its agencies or departments and supported wholly or in part by state funds for the correctional care of persons, including but not limited to:
- (1) the "penitentiary of New Mexico", which consists of the penitentiary at Santa Fe and other places in the state designated by the secretary; and
- (2) the state board of probation and parole, except to the extent delegated to the parole board by the Parole Board Act; and
- [D. "commission" means the corrections commission; and
 E.] D. "warden" or "superintendent" means the
 administrative director of a correctional facility."
- Section 2. Section 33-1-4 NMSA 1978 (being Laws 1969, Chapter 226, Section 4, as amended) is amended to read:
- "33-1-4. CORRECTIONS [DIVISION] DEPARTMENT. -- [A. There is created within the criminal justice department the "corrections division".] The [division] department is responsible for all matters pertaining to corrections as provided in the Corrections Act or other law.
- [B. There is created the "corrections commission" consisting of seven members appointed by the governor with the advice and consent of the senate for staggered terms, one ending June 30, 1972 and two ending June 30 of each of the following three years. Thereafter, appointments shall be made for terms of four years or less in a manner that the terms of one or two

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members expire as the case may be on June 30 each year. Members of the commission shall be reimbursed as provided in the Per Diem and Mileage Act and shall receive no other compensation, perquisite or allowance. Four members of the commission constitute a quorum for the transaction of business. Not more than four members shall be of the same political party. Four of the members shall be persons who have displayed interest in juvenile correction and rehabilitation matters and three shall be persons who have displayed interest in adult correction and rehabilitation matters. Any member who fails to attend any three consecutive meetings of the commission without being excused by the commission shall be automatically removed.

C. The commission shall advise the director in the management and control of the division.]

Section 3. Section 33-1-17 NMSA 1978 (being Laws 1985, Chapter 149, Section 1, as amended) is amended to read:

"33-1-17. PRI VATE CONTRACT. --

A. The corrections department may contract for the operation of any adult female facility or for housing adult female inmates in a private facility with a person or entity in the business of providing correctional or jail services to government entities.

B. The corrections department may contract with a person or entity in the business of providing correctional or jail services to government entities for

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not less than	fi ve	hundred	fifty a	and not	more	than	two	thousand	l two
hundred beds:									

- (2) a correctional facility in Lea, Chaves or Santa

 Fe county of not less than one thousand two hundred and not more

 than two thousand two hundred beds:
- (3) design and construction of a support services building, a laundry and an infirmary at the penitentiary of New Mexico in Santa Fe; or
- (4)] the construction of a public facility to house a special incarceration alternative program for adult male and adult female felony offenders.
- [C. The authorization in Subsection B of this section for a correctional facility in Guadalupe county and a correctional facility in Lea, Chaves or Santa Fe county is contingent upon construction of both facilities, so that one of the facilities shall not be constructed unless both of the facilities are constructed, as nearly as practicable, simultaneously.
- D. C. The <u>corrections</u> department shall solicit proposals and award any contract under this section in accordance with the provisions of the Procurement Code. The contract shall include such terms and conditions as the <u>corrections</u> department may require after consultation with the general services department; provided that the terms and conditions shall include provisions:
 - (1) setting forth comprehensive standards for

conditions of incarceration;

- (2) that the contractor assumes all liability caused by or arising out of all aspects of the provision or operation of the facility;
- (3) for liability insurance or other proof of financial responsibility acceptable to the general services department covering the contractor and its officers, employees and agents in an amount sufficient to cover all liability caused by or arising out of all aspects of the provision or operation of the facility;
- (4) for termination for cause upon ninety days' notice to the contractor for failure to meet contract provisions when such failure seriously affects the availability or operation of the facility;
- (5) that venue for the enforcement of the contract shall be in the district court for Santa Fe county;
- (6) that continuation of the contract is subject to the availability of funds; and
- (7) that compliance with the contract shall be monitored by the corrections department and the contract may be terminated for noncompliance.
- [E.] D. When the contractor begins operation of a facility, [for which private contractor operation is authorized] his employees performing the functions of correctional officers shall be deemed correctional officers for the purposes of Sections

33-1-10 and 33-1-11 NMSA 1978 but for no other purpose of state law, unless specifically stated.

[F.] E. Any contract awarded pursuant to this section may include terms to provide for the renovation of the facility or for the construction of new buildings. Work performed pursuant to such terms and conditions shall not be considered a capital project as defined in Section 15-3-23.3 NMSA 1978 or a state public works project as defined in Section 13-1-91 NMSA 1978 nor shall it be subject to the requirements of Section 13-1-150 NMSA 1978 or of the Capital Program Act, review by the staff architect of the property control division of the general services department pursuant to Section 15-3-20 NMSA 1978 or regulation by the director of that division pursuant to Section 15-3-11 NMSA 1978.

[6.-] F. Any contract entered into by the corrections department with a private contractor to operate an existing facility shall include a provision securing the right of all persons employed by that facility prior to the effective date of that contract to be employed by that contractor in any position for which they qualify before that position is offered to any person not employed by that facility prior to that date."

Section 4. Section 33-1-18 NMSA 1978 (being Laws 1990 (1st. S.S.), Chapter 5, Section 1, as amended) is amended to read:

"33-1-18. [FUNDS] <u>FUND</u> CREATED. -- There [are] <u>is</u> created in the state treasury <u>a</u> special [funds] <u>fund</u> to be known as the "corrections department building fund" [the "Guadalupe county"

prison fund" and the "New Mexico prison fund"]. The [funds] fund shall consist of money appropriated by the legislature, from year to year, from the income of the permanent fund and land income of which the penitentiary of New Mexico is the beneficiary [and any other revenues that are appropriated to the funds, other than revenues derived from property taxes or general fund revenues].

Income from investment of [each special] the fund [ereated by this section] shall be credited to [that] the fund. No other funds of the state shall be deposited or paid into the corrections department building fund."

Section 5. Section 33-1-19 NMSA 1978 (being Laws 1990 (1st. S.S.), Chapter 5, Section 2, as amended by Laws 1995, Chapter 43, Section 1 and also by Laws 1995, Chapter 215, Section 4) is amended to read:

"33-1-19. USE OF [FUNDS] FUND. -- [A.] The [funds created in or pursuant to Section 33 1-18 NMSA 1978] corrections department

building fund shall be used by the corrections department [or the board of finance] solely for the purpose of acquiring, [designing, constructing or equipping] by lease or [lease-purchase, or by financing the ownership by the corrections department through the issuance of bonds or other obligations by the corrections department or the board of finance, or] other means, a corrections department central office complex, a personnel training academy, a special incarceration alternative facility [correctional facilities] or any combination of these facilities. [and for

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paying the expenses relating to the lease, lease-purchase or
financing of these facilities. Before any of the funds created in
Section 33-1-18 NMSA 1978 may be used for any such purpose, the
state board of finance shall approve the proposed facility and the
proposed use of the funds.

B. The funds created in or pursuant to Section

33-1-18 NMSA 1978 shall be used so that available appropriations

are devoted to the following projects:

(1) payment for the corrections department central office complex;

(2) a correctional facility in Guadalupe county of not less than five hundred fifty and not more than two thousand two hundred beds:

(3) a correctional facility in Lea, Chaves or Santa

Fe county of not less than one thousand two hundred and not more

than two thousand two hundred beds; and

(4) design and construction of a support services building, a laundry and an infirmary at the penitentiary of New Mexico in Santa Fe.

C. The use of funds designated in Subsection B of this section for a correctional facility in Guadalupe county and a correctional facility in Lea, Chaves or Santa Fe county is contingent upon construction of both facilities, so that one of the facilities shall not be constructed unless both of the facilities are constructed, as nearly as possible, simultaneously.

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corrections department building fund that is not needed to pay leases, loans, bonds or other financing instruments in that fiscal year may be appropriated by the legislature for expenditure in succeeding fiscal years by the corrections department for corrections purposes." Section 6. Section 33-2-34 NMSA 1978 (being Laws 1978, Chapter 40, Section 1, as amended) is repealed and a new Section 33-2-34 NMSA 1978 is enacted to read: "33-2-34. [NEW MATERIAL]

ELIGIBILITY FOR EARNED MERITORIOUS DEDUCTIONS. --

Any balance at the end of any fiscal year in the

[special funds created in Section 33-1-18 NMSA 1978 that are]

- An immate confined in the penitentiary of New Mexico or other state correctional facility for committing a violent offense is eligible to earn meritorious deductions of up to four days per month upon recommendation of the classification committee and approval by the warden.
- An immate confined in the penitentiary of New Mexico or other state correctional facility for committing a nonviolent offense is eligible to earn meritorious deductions of up to thirty days per month upon recommendation of the classification committee and approval by the warden.
- C. In order to earn meritorious deductions, an inmate shall actively participate in a program recommended and approved for him by the classification committee. The classification

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committee may recommend and approve only education programs, mental health programs, drug or alcohol treatment programs, drug or alcohol counseling programs, or work programs.

- An inmate whose record of conduct shows that he has performed exceptionally meritorious service and whose record of conduct shows that he has otherwise faithfully observed the rules of the institution may be eligible for a lump sum meritorious deduction award, not to exceed one year per award and not to exceed a total of one year for all lump sum meritorious deduction awards awarded in any consecutive twelve-month period, which may be deducted from the length of the sentence then remaining unserved. Exceptionally meritorious service shall include heroic acts of saving life or property, but shall not include acts in performance of normal work duties or program assignments. The classification committee and the warden may recommend the number of days to be awarded in each case based upon the particular merits, but any award shall be determined by the director of adult institutions. Allowance for exceptionally meritorious service shall be in addition to the meritorious deductions provided for in Subsections A and B of this section, and in the event two or more consecutive sentences are being served, the aggregate of the several sentences shall be the basis upon which the deduction shall be computed.
- E. The meritorious deductions provided for in Subsections
 A and B of this section shall pertain to both the basic sentence to
 be served and any enhanced term of imprisonment pursuant to the

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provisions of the Criminal Sentencing Act. Meritorious deductions of up to ninety days per occurrence shall be permanently forfeited upon recommendation of the classification committee and approval of the warden if the immate does not properly maintain the standard upon which the award was based. For those inmates, permanent forfeitures in excess of ninety days may be made upon approval of the director of adult institutions. No inmate shall forfeit more than fifty percent of his meritorious deductions accrued during the previous twelve months; and after forfeiture of any portion of an inmate's accrued meritorious deductions, the remainder shall vest and shall not be subject to further forfeiture. Notwi thstandi ng any other provisions of this act, an inmate may forfeit up to one hundred percent of all accrued meritorious deductions if he commits any of the following:

- (1) an act of actual personal violence, as defined by the corrections department against:
 - (a) another inmate;
 - (b) corrections department personnel;
- (c) an employee of a contractor operating on behalf of the corrections department; or
- (d) any other person lawfully on the premises of a corrections department facility or other facility where department inmates are housed;
 - (2) one positive drug test while incarcerated;
 - (3) escape; or

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- (4) any felonious act.
- F. An immate is not eligible to earn meritorious deductions if he:
- disobeys an order to perform labor, pursuant to
 Section 33-8-4 NMSA 1978;
 - (2) is in disciplinary segregation;
- (3) is not actively participating in a program recommended and approved for him by the classification committee; or
- (4) is within the first thirty days' receipt by the corrections department and his record from the county jail reflects that he has committed misconduct in the county jail that in the professional judgment of the corrections department should result in a delay of thirty days to begin earning meritorious deductions.
- G. The provisions of this section shall not be interpreted as providing eligibility to earn meritorious deductions to an immate during the initial thirty years of a sentence imposed pursuant to the provisions of:
 - (1) Subsection A of Section 30-2-1 NMSA 1978;
 - (2) Section 31-18-23 NMSA 1978; or
 - (3) Section 31-18-25 NMSA 1978.
- H. The corrections department shall promulgate rules and regulations to implement the provisions of this section, and the rules and regulations shall be matters of public record. A concise summary of the rules and regulations shall be provided to every

inmate and every inmate shall receive a quarterly statement of the meritorious deductions he has earned.

- I. A New Mexico inmate confined in a federal or out-of-state correctional facility is eligible to earn meritorious deductions in the same manner as an inmate imprisoned in a state-run correctional facility on the basis of his inmate conduct reports furnished by those facilities to the corrections department, subject to approval by the corrections department.
- J. An immate imprisoned in a correctional facility that is operated by a public entity or a private company, pursuant to a contract with the corrections department, is eligible to earn meritorious deductions in the same manner as an immate imprisoned in a state-run correctional facility, subject to approval by the corrections department.

K. As used in this section:

- (1) "great bodily harm" means an injury to the person that creates a high probability of death; or that causes serious disfigurement; or that results in permanent loss or impairment of the function of any member or organ of the body;
- (2) "nonviolent offense" means any felony offense other than a violent offense or any misdemeanor offense; and
 - (3) "violent offense" means:
- (a) second degree murder, as provided in Section 30-2-1 NMSA 1978;
 - (b) voluntary manslaughter, as provided in

1	Section	30-2-3	NIVIDA	19/8

- (c) assault with intent to commit a violent felony, as provided in Section 30-3-3 NMSA 1978, which results in great bodily harm;
- $\hbox{ (d) criminal sexual penetration, as provided in } \\ Section 30-9-11 NMSA 1978; and$
- (e) robbery, as provided in Section 30-16-2 NMSA 1978, which results in great bodily harm."

Section 7. Section 33-2-36 NMSA 1978 (being Laws 1988, Chapter 78, Section 6) is amended to read:

"33-2-36. FORFEITURE OF EARNED <u>MERITORIOUS</u> DEDUCTIONS. -- [Any accrued deductions may be forfeited by the convict]

A. Meritorious deductions earned by an inmate may be forfeited by that inmate for any major conduct violation upon the recommendation of the classification committee, approval by the warden and final approval by the secretary of corrections.

B. The provisions of this section also apply to forfeiture of earned meritorious deductions for an immate imprisoned in a correctional facility operated by a public entity or a private company, pursuant to a contract with the corrections department."

Section 8. Section 33-2-37 NMSA 1978 (being Laws 1988, Chapter 78, Section 7) is amended to read:

"33-2-37. RESTORATION OF FORFEITED MERITORIOUS DEDUCTIONS. --

A. Meritorious deductions forfeited under Section 33-2-36

NMSA 1978 may be restored in whole or in part to $\lfloor \frac{any \ prisoner}{prisoner} \rfloor$ \underline{a}
<u>inmate</u> who is exemplary in conduct and work performance for a
period of not less than six months following the date of
forfeiture. <u>Meritorious deductions may be restored</u> upon
recommendation of the classification committee, approval by the
warden and final approval by the secretary of corrections.

B. The provisions of this section also apply to restoration of earned meritorious deductions for an inmate imprisoned in a correctional facility operated by a public entity or a private company, pursuant to a contract with the corrections department."

Section 9. Section 33-2-38 NMSA 1978 (being Laws 1889, Chapter 76, Section 13, as amended) is amended to read:

"33-2-38. COMPUTATION OF TERM -- [Sec. 54. No convict shall]

An inmate shall not be discharged from the penitentiary of New

Mexico or other correctional facility until he has [remained]

served the full term for which he was sentenced. [to] The term

shall be computed from and [including] include the day on which his sentence took effect and [excluding] shall exclude any time the [convict] inmate may have been at large by reason of escape [therefrom], unless he [may be] is pardoned or otherwise released by legal authority. [Provided that nothing in] The provisions of this section shall [be so construed as] not be interpreted to deprive [any convict] an inmate of any reduction of time to which he may be entitled [to under § 5070] pursuant to the provisions of

Section 33-2-34 NMSA 1978."

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Section 10. Section 33-8-2 NMSA 1978 (being Laws 1981, Chapter 127, Section 2, as amended) is amended to read:

- "33-8-2. DEFINITIONS.--As used in the Corrections Industries
 Act:
- A. "commission" means the [corrections commission] secretary of corrections;
 - B. "department" means the corrections department;
- C. "enterprise" means a manufacturing, agricultural or service operation or group of closely related operations within the bounds of a facility but does not include standard facility maintenance activities and services;
- D. "facility" means any place under the jurisdiction of the department at which individuals are confined pursuant to court order;
- E. "fund" means the corrections industries revolving fund;
- F. "local public body" means all political subdivisions of the state and their agencies, instrumentalities and institutions supported wholly or in part by funds derived from public taxation; and
- G. "state agency" means the state or any of its branches, agencies, departments, boards, instrumentalities or institutions supported wholly or in part by funds derived from public taxation."
 - Section 11. [NEW MATERIAL] SHORT TITLE. -- Sections 11 through

17 of this act may be cited as the "Corrections Population Control Act".

Section 12. [NEW MATERIAL] FINDINGS--PURPOSE. --

A. The legislature finds that:

- (1) for many years, the state of New Mexico has experienced difficulty in managing the size of its immate population. Often, the number of beds has been insufficient to accommodate the immate population committed or detained in correctional facilities:
- (2) an overcrowded inmate population was a major cause of the disturbance that erupted at the penitentiary of New Mexico in 1980. Moreover, problems caused by overcrowding remain at the center of the ongoing federal litigation involving the corrections department;
- (3) a permanent solution to the overcrowded inmate population must be established to ensure that the corrections department is able to effectively operate its facilities, to mitigate public safety concerns and to reduce the likelihood of future litigation;
- (4) although the corrections department is responsible for the operation of correctional facilities, it cannot resolve the problem of overcrowding by itself. The department has no control over the admission of inmates into its facilities and has only limited control over the release of inmates from its facilities; and

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(5) a permanent solution to the overcrowded inmate
population requires participation, commitment and cooperation by
the legislative, judicial and executive branches of government and
all criminal justice agencies.

B. The purpose of the Corrections Population Control Act is to establish a corrections population control commission that shall operate as an autonomous, nonpartisan body. The commission shall develop and implement mechanisms to prevent the inmate population from exceeding the rated capacity of correctional facilities and shall take appropriate action when necessary to effect the reduction of the inmate population.

Section 13. [NEW MATERIAL] DEFINITIONS. -- As used in the Corrections Population Control Act:

- A. "commission" means the corrections population control commission;
- B. "female prison facility" means any female prison facility so designated by the corrections department;
 - C. "male prison facilities" means:
- (1) the penitentiary of New Mexico, located in Santa Fe;
- (2) the central New Mexico correctional facility, located in Los Lunas;
- (3) the Los Lunas correctional facility, located in Los Lunas;
 - (4) the southern New Mexico correctional facility,

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- (5) the western New Mexico correctional facility, located in Grants;
- (6) the Roswell correctional facility, located in Hagerman; and
- (7) any other male prison facilities so designated by the corrections department;
 - D. "nonviolent offender" means:
- (1) a person not convicted of the following violent offenses:
- (a) murder in the first degree or murder in the second degree pursuant to the provisions of Section 30-2-1 NMSA 1978;
- (b) aggravated assault, pursuant to the provisions of Section 30-3-2 NMSA 1978;
- (c) aggravated battery, pursuant to the provisions of Subsection C of Section 30-3-5 NMSA 1978;
- (d) kidnapping, pursuant to the provisions of Section 30-4-1 NMSA 1978;
- (e) abuse of a child, pursuant to the provisions of Subsection C of Section 30-6-1 NMSA 1978;
- (f) criminal sexual penetration, pursuant to the provisions of Section 30-9-11 NMSA 1978;
- (g) robbery while armed with a deadly weapon, pursuant to the provisions of Section 30-16-2 NMSA 1978;

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NMSA 1978.													

- (i) intentional injury to a person sixty years of age or older or to a handicapped person during the commission of a noncapital felony, pursuant to the provisions of Section 31-18-16.1 NMSA 1978;
- (j) commission of three violent felonies,pursuant to the provisions of Sections 31-18-23 and 31-18-24 NMSA1978; or
- (k) commission of two violent sex offenses, pursuant to the provisions of Sections 31-18-25 and 31-18-26 NMSA 1978:
- (2) a person not convicted of a violent felony, as enumerated in Paragraph (1) of this subsection, from another state, federal jurisdiction or foreign country within the last ten years;
- (3) a person not serving a sentence of life imprisonment or a single or combined sentence of more than twenty years involving physical injury, physical violence or great bodily harm or a substantial threat or risk of physical injury, physical violence or great bodily harm to another person to be determined by the commission; or
- (4) a person not classified as a maximum security inmate;
 - $E. \quad \hbox{"prisoner" refers to nonviolent offenders; and} \\$

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F. "rated capac	acity" means the actual general population
bed space, including only	y individual cells and areas designed for
the long-term housing of	inmates, available in the female prison
facility or male prison f	facilities as certified by the secretary o
corrections and subject t	to applicable state and federal law.

Section 14. [NEW MATERIAL] COMMISSION--CREATION--MEMBERSHIP.--

- A. There is created the "corrections population control commission".
- B. The commission shall be appointed for two-year terms and shall be composed of:
- (1) the secretary of corrections, who shall serve as chairman;
- (2) a member appointed by the New Mexico supreme court;
- (3) a member appointed by the speaker of the house of representatives;
- (4) a member appointed by the president pro tempore of the senate:
- (5) a member appointed by the minority leader of the house of representatives;
- (6) a member appointed by the minority leader of the senate; and
 - (7) a member appointed by the governor.
 - C. A majority of the members of the commission

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constitutes a quorum for the transaction of commission business.

- D. The members of the commission shall be paid pursuant to the provisions of the Per Diem and Mileage Act and shall receive no other perquisite, compensation or allowance.
- Section 15. [NEW MATERIAL] COMMISSION--DUTIES--ANNUAL REPORT.--
- A. The commission shall study, develop and recommend policies and mechanisms designed to manage the growth of the inmate population by:
- (1) reviewing corrections department models to forecast projected growth in the inmate population;
- (2) providing information concerning impacts on the inmate population caused by changes in sentencing policies and law enforcement policies;
- (3) analyzing the need for future construction of additional correctional facilities;
- (4) if necessary, preparing proposed legislation to further implementation of its policy recommendations; and
- (5) considering all of its recommendations in light of public safety concerns.
- B. The provisions of Subsection A of Section 33-2-34 NMSA 1978 shall take effect upon certification by the commission that an adequate level of programming is offered by the corrections department to ensure that all immates who want to earn meritorious deductions have an opportunity to do so. If the commission fails

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to certify an adequate level of programming, on a semiannual basis, for any reason, the provisions of Subsection B of Section 33-2-34 NMSA 1978 shall apply to all immates.

- C. The commission shall submit an annual report of its activities and legislative proposals to the interim legislative committee with jurisdiction over corrections issues. The report shall be filed with the interim legislative committee no later than November 1 of each year.
- D. The commission staff support shall be provided by the corrections department.
- Section 16. [NEW MATERIAL] OVERCROWDING--POPULATION CONTROL MECHANISM - PROCEDURES. - -
- When the inmate population of the corrections department facilities, exclusive of the inmate population housed in facilities used to relieve interim overcrowding, exceeds one hundred twelve percent of rated capacity on or before June 30, 1999 or one hundred percent of rated capacity after June 30, 1999, for a period of thirty consecutive days, the following measures shall be taken to reduce capacity:
- (1) the corrections department shall engage in all lawful and professionally appropriate efforts to reduce the prison population to one hundred twelve percent or one hundred percent of rated capacity as applicable, including in-state and out-of-state inmate transfers;
 - if prison population is still in excess of one **(2)**

hundred twelve percent or one hundred percent rated capacity as applicable after sixty consecutive days, the secretary of corrections shall notify the commission. Included in the notification shall be a list of prisoners who are within one hundred eighty days of their projected release date;

- (3) the commission shall convene within ten days to consider the release of prisoners on the list provided by the corrections department. The commission shall also discuss with the corrections department the impact on population of possible changes in the classification system and expanding incarceration alternatives. Victims of those prisoners shall receive appropriate notification that the prisoners may be released before sentence completion. If requested, the commission shall hear testimony or review the written statement of a victim or relative of a victim, as well as any public official who wishes to object to the release of a particular prisoner. For prisoners as to whom an objection is made, the commission shall deliberate on the release of the prisoner individually;
- (4) for prisoners approved by the commission for release, the commission shall grant emergency release credits in ten-day increments that will be applied to the sentence or sentences being served by the prisoners. The commission shall order release of the appropriate number of prisoners to reduce the prison population to the applicable rated capacity; and
 - (5) notwithstanding any other provisions of this

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section, no prisoner shall be released:

- (a) unless the prisoner has a parole plan pursuant to applicable parole board regulations;
- (b) if the information concerning the prisoneris discovered to be materially inaccurate;
- (c) if the prisoner commits a crime while incarcerated or receives a disciplinary infraction;
- (d) if the prisoner fails a drug screening test within ten days of the scheduled release; or
- (e) if the effect of a prisoner release will result in the loss of federal funds to any agency of the state.
- B. If a bill is introduced during a legislative session that proposes to create a new criminal offense, proposes the imposition of mandatory sentencing or proposes an increase to an existing sentence, the corrections department shall provide the legislature with:
- (1) a fiscal impact report for a period five years into the future; and
- (2) a report regarding the increased number of prison beds that will be needed for a period five years into the future.

Section 17. [NEW MATERIAL] TERMINATION OF AGENCY LIFE-TRANSFER OF FUNCTIONS.--The corrections population control
commission is terminated on June 30, 2003. On July 1, 2003, the
secretary of corrections shall assume the duties and

responsibilities of the commission.

Section 18. TEMPORARY PROVISION. --

A. Effective immediately, the secretary of corrections shall implement those provisions of the Corrections Population Control Act that provide for the release of nonviolent offender prisoners within one hundred eighty days of projected release. This release authorization shall be implemented by the secretary of corrections without regard to the creation of the corrections population control commission provided for in the Corrections Population Control Act and without regard to the procedural time frames provided for in that act.

B. The provisions of this section shall remain in effect until July 1, 1997.

Section 19. REPEAL. -- Section 33-8-14 NMSA 1978 (being Laws 1981, Chapter 127, Section 14) is repealed.

Section 20. APPLICABILITY.--The provisions of Sections 6 through 9 of this act apply to persons convicted of a criminal offense committed on or after July 1, 1997. As to persons convicted of a criminal offense committed prior to July 1, 1997, the laws with respect to the vesting of meritorious deductions in effect at the time the offense was committed shall apply.

Section 21. EFFECTIVE DATE. -- The effective date of the provisions of Sections 6 through 9 of this act is July 1, 1997.

Section 22. EMERGENCY.--It is necessary for the public peace, health and safety that this act take effect immediately.

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