### $\mathbf{S}$

#### **SENATE BILL 20**

3

# Finance Committee Substitute Adopted 2/10/15 Third Edition Engrossed 2/12/15

Short Title:	IRC Update/Motor Fuel Tax Changes.	(Public)
Sponsors:		
Referred to:		

## February 4, 2015

A BILL TO BE ENTITLED

AN ACT TO UPDATE THE REFERENCE TO THE INTERNAL REVENUE CODE, TO DECOUPLE FROM CERTAIN PROVISIONS OF THE FEDERAL TAX INCREASE PREVENTION ACT OF 2014, TO MODIFY THE MOTOR FUELS TAX RATE, AND TO MAKE CERTAIN REDUCTIONS WITHIN THE DEPARTMENT OF

TO MAKE CERTAIN REDUCTIONS WITHIN THE DEPARTMENT TRANSPORTATION FOR THE 2014-2015 FISCAL YEAR.

The General Assembly of North Carolina enacts:

# 7 8 9

10

11

12

13

14

15

16

18

19 20

21 22

23

24

25

33

34

35

6

#### **PART I: IRC UPDATE**

**SECTION 1.1** G.S. 105-228.90(b)(1b) reads as rewritten:

"(1b) Code. – The Internal Revenue Code as enacted as of <del>December 31, 2013, January 1, 2015, including any provisions enacted as of that date that become effective either before or after that date."</del>

**SECTION 1.2.(a)** G.S. 105-130.5B(c) reads as rewritten:

"§ 105-130.5B. Adjustments when State decouples from federal accelerated depreciation and expensing.

17 ...

(c) Section 179 Expense. – For purposes of this subdivision, the definition of section 179 property has the same meaning as under section 179 of the Code as of January 2, 2013. January 1, 2015. A taxpayer who places section 179 property in service during a taxable year listed in the table below must add to the taxpayer's federal taxable income eighty-five percent (85%) of the amount by which the taxpayer's expense deduction under section 179 of the Code exceeds the dollar and investment limitation listed in the table below for the taxable year.

A taxpayer is allowed to deduct twenty percent (20%) of the add-back in each of the first five taxable years following the year the taxpayer is required to include the add-back in income.

26	Taxable Year of	<b>Dollar Limitation</b>	Investment Limitation
27	85% Add-Back		
28	2010	\$250,000	\$800,000
29	2011	\$250,000	\$800,000
30	2012	\$250,000	\$800,000
31	2013	\$25,000	\$200,000
32	<u>2014</u>	\$25,000	<u>\$200,000</u> "

**SECTION 1.2.(b)** G.S. 105-153.6(c) reads as rewritten:

"§ 105-153.6. Adjustments when State decouples from federal accelerated depreciation and expensing.



(c) Section 179 Expense. – For purposes of this subdivision, the definition of section 179 property has the same meaning as under section 179 of the Code as of January 2, 2013. January 1, 2015. A taxpayer who places section 179 property in service during a taxable year listed in the table below must add to the taxpayer's federal taxable income or adjusted gross income, as appropriate, eighty-five percent (85%) of the amount by which the taxpayer's expense deduction under section 179 of the Code exceeds the dollar and investment limitation listed in the table below for that taxable year. For taxable years before 2012, the taxpayer must add the amount to the taxpayer's federal taxable income. For taxable year 2012 and after, the taxpayer must add the amount to the taxpayer's adjusted gross income.

A taxpayer is allowed to deduct twenty percent (20%) of the add-back in each of the first five taxable years following the year the taxpayer is required to include the add-back in income.

Taxable Year of	<b>Dollar Limitation</b>	Investment Limitation
85% Add-Back		
2010	\$250,000	\$800,000
2011	\$250,000	\$800,000
2012	\$250,000	\$800,000
2013	\$25,000	\$200,000
<u>2014</u>	\$25,000	\$200,000"

**SECTION 1.3.** G.S. 105-153.5 reads as rewritten:

## "§ 105-153.5. Modifications to adjusted gross income.

- (a) Deduction Amount. In calculating North Carolina taxable income, a taxpayer may deduct from adjusted gross income either the standard deduction amount provided in subdivision (1) of this subsection or the itemized deduction amount provided in subdivision (2) of this subsection that the taxpayer claimed under the Code. The deduction amounts are as follows:
  - (1) Standard deduction amount. The standard deduction amount is zero for a person who is not eligible for a standard deduction under section 63 of the Code. For all other taxpayers, the standard deduction amount is equal to the amount listed in the table below based on the taxpayer's filing status:

Filing Status	Standard Deduction
Married, filing jointly	\$15,000
Head of Household	12,000
Single	7,500
Married, filing separately	7,500.

- (2) Itemized deduction amount. An amount equal to the sum of the items listed in this subdivision. The amounts allowed under this subdivision are not subject to the overall limitation on itemized deductions under section 68 of the Code:
  - a. The amount allowed as a deduction for charitable contributions under section 170 of the Code for that taxable year. For taxable year 2014, a taxpayer who elected to take the income exclusion under section 408(d)(8) of the Code for a qualified charitable distribution from an individual retirement plan by a person who has attained the age of 70 1/2 may deduct the amount that would have been allowed as a charitable deduction under section 170 of the Code had the taxpayer not elected to take the income exclusion.
  - b. The amount allowed as a deduction for interest paid or accrued during the taxable year under section 163(h) of the Code with respect to any qualified residence plus the amount claimed by the taxpayer as a deduction for property taxes paid or accrued on real estate under

15

10

16 17 18

19 20

21

22

23

242526

27

32

33343536

38 39

40

41 42

37

43 44 45

46

47

48

49

50 51 section 164 of the Code for that taxable year. For taxable year 2014, the amount allowed as a deduction for interest paid or accrued during the taxable year under section 163(h) of the Code with respect to any qualified residence shall not include the amount for mortgage insurance premiums treated as qualified residence interest. The amount allowed under this sub-subdivision may not exceed twenty thousand dollars (\$20,000). For spouses filing as married filing separately or married filing jointly, the total mortgage interest and real estate taxes claimed by both spouses combined may not exceed twenty thousand dollars (\$20,000). For spouses filing as married filing separately with a joint obligation for mortgage interest and real estate taxes, the deduction for these items is allowable to the spouse who actually paid them. If the amount of the mortgage interest and real estate taxes paid by both spouses exceeds twenty thousand dollars (\$20,000), these deductions must be prorated based on the percentage paid by each spouse. For joint obligations paid from joint accounts, the proration is based on the income reported by each spouse for that taxable year.

- (d) Decoupling Adjustments. In calculating North Carolina taxable income, a taxpayer must add to the taxpayer's adjusted gross income any of the following items that are not included in the taxpayer's adjusted gross income:
  - (1) For taxable year 2014, the amount excluded from the taxpayer's gross income for the discharge of qualified principal residence indebtedness under section 108 of the Code. The purpose of this subdivision is to decouple from the extension of the income exclusion under section 102 of the Tax Increase Prevention Act of 2014.
  - (2) For taxable year 2014, the amount of the taxpayer's deduction for qualified tuition and related expenses under section 222 of the Code. The purpose of this subdivision is to decouple from the extension of the federal above-the-line deduction under section 107 of the Tax Increase Prevention Act of 2014.
  - (3) For taxable year 2014, the amount excluded from the taxpayer's gross income for a qualified charitable distribution from an individual retirement plan by a person who has attained age 70 1/2 under section 408(d)(8) of the Code. The purpose of this subdivision is to decouple from the extension of the income exclusion under section 108 of the Tax Increase Prevention Act of 2014.
- (d)(e) S Corporations. Each shareholder's pro rata share of an S Corporation's income is subject to the adjustments provided in this section and in G.S. 105-153.6."

**SECTION 1.4.** This Part is effective when the act becomes law. Notwithstanding Section 1 of this act, any amendments to the Internal Revenue Code enacted after December 31, 2013, that increase North Carolina taxable income for the 2014 taxable year are effective for taxable years beginning on or after January 1, 2015.

#### PART II: MOTOR FUEL TAX CHANGES

**SECTION 2.1** Effective March 1, 2015, and notwithstanding G.S. 105-449.80, the motor fuel excise tax rate is thirty-five cents  $(35\phi)$  a gallon.

**SECTION 2.2.** G.S. 105-449.107(c) reads as rewritten:

"(c) Sales Tax Amount. – Article 5 of Subchapter I of this Chapter determines the amount of State sales and use tax to be deducted under this section from a motor fuel excise tax

refund. Articles 39, 40, and 42 of Subchapter VIII of this Chapter and the Mecklenburg First 1% Sales Tax Act determine the amount of local sales and use tax to be deducted under this section from a motor fuel excise tax refund. The sales price and the cost price of motor fuel to be used in determining the amount to deduct is the average of the wholesale prices used under G.S. 105-449.80 to determine the excise tax rates rate in effect for the two six month periods of the calendar year for which the refund is claimed."

**SECTION 2.3.** G.S. 105-449.80 reads as rewritten:

### "§ 105-449.80. Tax rate.

1 2

(a) Rate. – The motor fuel excise tax rate is a flat rate of seventeen and one-half cents  $(17 \ 1/2\phi)$  a gallon plus a variable wholesale component. The variable wholesale component is either—the greater of three—seventeen and one-half cents  $(3 \ 1/2\phi)(17 \ 1/2\phi)$  a gallon or seven percent (7%)nine and nine-tenths percent (9.9%) of the average wholesale price of motor fuel for the applicable base period, whichever is greater-period.

The two-base periods are six month periods; one ends on September 30 and one ends on March 31. period is a twelve-month period ending September 30. The Secretary must set the tax rate twice-for a year based on the wholesale price for each base period. A tax rate set by the Secretary using information for the base period—that ends on September 30 applies to the six-month period—calendar year that begins the following January 1. A tax rate set by the Secretary using information for the base period that ends on March 31 applies to the six-month period that begins the following July 1.

(b) Wholesale Price. – The Secretary must determine the average wholesale price of motor fuel for each base period. To do this, the Secretary must use information on refiner and gas plant operator sales prices of finished motor gasoline and No. 2 diesel fuel for resale, published by the United States Department of Energy in the "Monthly Energy Review", or equivalent data.

The Secretary must compute the average sales price of finished motor gasoline for the base period, compute the average sales price for No. 2 diesel fuel for the base period, and then compute a weighted average of the results of the first two computations based on the proportion of tax collected on each under this Article for the base period. The Secretary must then convert the weighted average price to a cents-per-gallon rate and round the rate to the nearest one-tenth of a cent  $(1/10\phi)$ . If the converted cents-per-gallon rate is exactly between two-tenths of a cent  $(2/10\phi)$  the Secretary must round the rate up to the higher of the two.

(c) Notification. – The Secretary must notify affected taxpayers of the tax rate to be in effect for each six-month period calendar year beginning January 1 and July 1."

**SECTION 2.4.(a)** Section 4.1 of S.L. 2014-100 reads as rewritten:

"SECTION 4.1. Appropriations from the State Highway Trust Fund for the maintenance and operation of the Department of Transportation and for other purposes as enumerated are adjusted for the fiscal year ending June 30, 2015, according to the following schedule. Amounts set out in parentheses are reductions from Highway Trust Fund Appropriations for the 2014-2015 fiscal year.

#### **Current Operations – Highway Trust Fund**

2014-2015

**Program Administration** (\$11,000,000) Aid to Municipalities Intrastate Secondary Roads Urban Loops Mobility Fund Turnpike Authority 

Transfer to General Fund

General	Assembly Of North Carolina	Session 2015
Transfer	to Highway Fund	0
Debt Ser	vice	0
Strategic	Prioritization Funding Plan for Transportation Investment	ts 67,993,140 <u>59,738,140</u>
Total Hi		1 <del>,162,393,1</del> 40 <u>1,154,138,140</u> "
	<b>SECTION 2.4.(b)</b> Section 4.2 of S.L. 2014-100 reads	
	<b>CTION 4.2.</b> Section 4.2 of S.L. 2013-360 is repealed	
availabil	ity used in developing the 2014-2015 fiscal year budget is	shown below:
Highwa	y Trust Fund Availability Statement	2014-2015
Unragara	ved Fund Balance	\$ 0
		·
		<del>1,162,370,000</del> <u>1,154,115,000</u>
3	ent to Revenue Availability:	22 140
Moto	or Fuel Tax Refund Repeal (Taxi Cabs)	23,140
Total U	ighway Trust Fund Availability \$	<del>1,162,393,140</del> 1,154,138,140
TULAI III	givay Trust Pully Availability 5	1,1 <del>02,575,140</del> 1,15 <del>4,156,140</del>
Unannro	priated Balance	\$ 0"
- nappio	<b>SECTION 2.4.(c)</b> Section 3.1 of S.L. 2014-100 reads a	•
"SEC	CTION 3.1. Appropriations from the State Highway Fu	
	of the Department of Transportation and for other p	
-	for the fiscal year ending June 30, 2015, according	
•	s set out in parentheses are reductions from Highway I	
	15 fiscal year.	and rippropriations for the
201120	15 Histar year.	
Current	Operations – Highway Fund	2014-2015
Current	Operations – Highway Fund	2014-2015
	•	2014-2015
Departm	ent of Transportation	
Departm	•	
Departm Adm	ent of Transportation	
Departm Adm Division	ent of Transportation inistration	
Departm Adm Division Adm	ent of Transportation inistration of Highways	\$ 1,949,344
Departm Adm Division Adm Cons	ent of Transportation inistration  of Highways inistration	\$ 1,949,344 0 0
Departm Adm Division Adm Cons Main	ent of Transportation inistration  of Highways inistration struction itenance	\$ 1,949,344 0
Departm Adm Division Adm Cons Main	ent of Transportation inistration  of Highways inistration struction itenance ining and Research	\$ 1,949,344 0 0 53,407,586 0
Departm Adm Division Adm Cons Main	ent of Transportation inistration  of Highways inistration struction itenance	\$ 1,949,344 0 0 53,407,586
Departm Adm Division Adm Cons Main Plant OSH	ent of Transportation inistration  of Highways inistration struction intenance ining and Research A Program	\$ 1,949,344 0 0 53,407,586 0 (7,307)
Departm Adm Division Adm Cons Main	ent of Transportation inistration  of Highways inistration struction intenance ining and Research A Program	\$ 1,949,344 0 0 53,407,586 0
Departm Adm Division Adm Cons Main Plant OSH Ferry Op	ent of Transportation inistration  of Highways inistration struction atenance ning and Research A Program  perations	\$ 1,949,344 0 0 53,407,586 0 (7,307) (1,542,317)
Departm Adm Division Adm Cons Main Plant OSH Ferry Op	ent of Transportation inistration  of Highways inistration struction intenance ining and Research A Program	\$ 1,949,344 0 0 53,407,586 0 (7,307)
Departm Adm Division Adm Cons Main Plant OSH Ferry Op	ent of Transportation inistration  of Highways inistration struction atenance ning and Research A Program  perations  d to Municipalities	\$ 1,949,344 0 0 53,407,586 0 (7,307) (1,542,317)
Departm Adm Division Adm Cons Main Plant OSH Ferry Op State Aid	ent of Transportation inistration  of Highways inistration struction attenance ning and Research A Program  perations  d to Municipalities  dal Divisions	\$ 1,949,344 0 0 53,407,586 0 (7,307) (1,542,317) 9,453,990
Departm Adm Division Adm Cons Main Plant OSH Ferry Op State Aid	ent of Transportation inistration  of Highways inistration struction attenance ning and Research A Program  perations  d to Municipalities  dal Divisions ic Transportation	\$ 1,949,344 0 0 53,407,586 0 (7,307) (1,542,317) 9,453,990
Departm Adm Division Adm Cons Main Plant OSH Ferry Op State Aid Intermod Publi Avia	ent of Transportation inistration  of Highways inistration struction attenance ning and Research A Program  perations  d to Municipalities  dal Divisions ic Transportation	\$ 1,949,344 0 0 53,407,586 0 (7,307) (1,542,317) 9,453,990 0 (800,000)
Departm Adm Division Adm Cons Main Plant OSH Ferry Op State Aid Intermod Publi Avia Rail	ent of Transportation inistration  of Highways inistration struction struction intenance ining and Research A Program  perations  d to Municipalities  dal Divisions ic Transportation tion	\$ 1,949,344 0 0 53,407,586 0 (7,307) (1,542,317) 9,453,990 0 (800,000) (960,325)
Departm Adm Division Adm Cons Main Plant OSH Ferry Op State Aid Intermod Publi Avia Rail	ent of Transportation inistration  of Highways inistration struction attenance ning and Research A Program  perations  d to Municipalities  dal Divisions ic Transportation	\$ 1,949,344 0 0 53,407,586 0 (7,307) (1,542,317) 9,453,990 0 (800,000)
Departm Adm Division Adm Cons Main Plant OSH Ferry Op State Aid Intermod Publi Avia Rail Bicyd	ent of Transportation inistration  of Highways inistration struction attenance aing and Research A Program  perations  d to Municipalities  dal Divisions ic Transportation tion  cle and Pedestrian	\$ 1,949,344 0 0 53,407,586 0 (7,307) (1,542,317) 9,453,990 0 (800,000) (960,325) (30,043)
Departm Adm Division Adm Cons Main Plant OSH Ferry Op State Aid Intermod Publi Avia Rail Bicyd	ent of Transportation inistration  of Highways inistration struction struction intenance ining and Research A Program  perations  d to Municipalities  dal Divisions ic Transportation tion	\$ 1,949,344 0 0 53,407,586 0 (7,307) (1,542,317) 9,453,990 0 (800,000) (960,325)
Departm Adm Division Adm Cons Main Plant OSH Ferry Op State Aid Intermod Publi Avia Rail Bicyd	ent of Transportation inistration  of Highways inistration struction struction intenance ining and Research A Program  perations  d to Municipalities  dal Divisions ic Transportation tion  cle and Pedestrian  r's Highway Safety	\$ 1,949,344 0 0 53,407,586 0 (7,307) (1,542,317) 9,453,990 0 (800,000) (960,325) (30,043) (5,699)
Departm Adm Division Adm Cons Main Plant OSH Ferry Op State Aid Intermod Publi Avia Rail Bicyd	ent of Transportation inistration  of Highways inistration struction attenance aing and Research A Program  perations  d to Municipalities  dal Divisions ic Transportation tion  cle and Pedestrian	\$ 1,949,344 0 0 53,407,586 0 (7,307) (1,542,317) 9,453,990 0 (800,000) (960,325) (30,043)

Senate Bill 20-Third Edition

Page 5

General Assem	ably Of North Carolina	Session 2015
Other State Age	encies, Reserves, Transfers	7,354,812
Capital Improve	ements	0
	de Pursuant to Senate Bill 20:	
"IRC Update/M	otor Fuel Tax Changes," 2015 Regular Session	(24,765,000)
SEC "SECTION	Fund Appropriations \$2710N 2.4.(d) Section 3.2 of S.L. 2014-100 reads 3.2. Section 3.2 of S.L. 2013-360 is repealed. The g the 2014-2015 fiscal year budget is shown below	ne Highway Fund availability
Highway Fund	Availability Statement	2014-2015
Unreserved Fun	d Balance	\$ 12,000,000
Estimated Reve		1,973,750,000
Adjustment to I	Revenue Availability:	, , ,
	Tax (Shallow Draft Navigation Channel Dredging	Fund) (1,677,134)
Motor Fuel	Tax Refund Repeal (Taxi Cabs)	69,420
Reductions	Made Pursuant to Senate Bill 20:	
	e/Motor Fuel Tax Changes," 2015 Regular Session	
<b>Revised Total</b>	Highway Fund Availability \$	<del>1,984,142,286</del> <u>1,959,377,286</u>
***		Φ 011
Unappropriate		\$ 0"
	<b>CTION 2.4.(e)</b> For the 2014-2015 fiscal year, appear the Highway Fund are borrhy and lead by two	
	n the Highway Fund are hereby reduced by two a reent (2.175%), which shall amount to a total	<del>_</del>
	usand six hundred sixteen dollars (\$9,092,616)	
	subsection, the following fund codes shall not be r	<u> </u>
•	84210-0852	educed.
(2)	84210-0862	
(3)	84210-0864	
(4)	84210-0865	
(5)	84210-0867	
(6)	84210-0868	
(7)	84210-0871	
(8)	84210-0873	
(9)	84210-0877	
(10)	84210-0878	
(11)	84210-0881	
(12)	84210-0882	
(13)	84210-0885	
(14)	84210-0889	
(15)	84210-0892	
(16)	84210-0893 84210-0033	
(17)	84210-0933 84210-0934	
(18) (19)	84210-0934 84210-0935	
(20)	84210-0933 84210-0937	
(21)	84210-0 <i>9</i> 37 84210-1165	
(21)	UT41U-11UJ	

1	(22)	84210-1260
2	(23)	84210-7040
3	(24)	84210-7615
4	(25)	84210-7818
5	(26)	84210-7821
6	(27)	84210-7822
7	(28)	84210-7824
8	(29)	84210-7825
9	(30)	84210-7826
10	(31)	84210-7827
11	(32)	84210-7828
12	(33)	84210-7834
13	(34)	84210-7836
14	(35)	84210-7839
15	(36)	84210-7841
16	SECT	ION 2.4.(f)

**SECTION 2.4.(f)** For the 2014-2015 fiscal year, appropriations to each of the following certified fund codes within the Highway Fund are hereby reduced by one percent (1%), which shall amount to a total reduction of four million six hundred eighty-seven thousand six hundred thirty dollars (\$4,687,630):

- (1) 84210-7821
- (2) 84210-7822
- (3) 84210-7841

**SECTION 2.4.(g)** For the 2014-2015 fiscal year, and notwithstanding any provision of law to the contrary, the Director of the Budget and the Secretary of Revenue shall make the following reductions:

- (1) Two million five hundred seventy-five thousand five hundred sixty dollars (\$2,575,560) to the total amount of funds appropriated pursuant to G.S. 136-41.1.
- (2) Forty-one thousand two hundred seventy-five dollars (\$41,275) to the total amount of funds credited to the Wildlife Resources Fund pursuant to G.S. 105-449.126.
- (3) Forty-one thousand two hundred seventy-five dollars (\$41,275) to the total amount of funds credited to the Shallow Draft Navigation Channel and Lake Dredging Fund pursuant to G.S. 105-449.126.

**SECTION 2.4.(h)** By March 1, 2015, the Secretary of the Department of Transportation shall reduce its workforce by eliminating 500 filled, full-time positions within the Department of Transportation, which shall amount to a total reduction of six million two hundred fifty thousand dollars (\$6,250,000). The Secretary of the Department of Transportation shall eliminate positions under this subsection in the following priority order:

- (1) Departmental administration staff, including positions within units and divisions with unmet outsourcing targets.
- (2) Positions that allow the Department of Transportation to plan for future outsourcing of maintenance activities. The term "maintenance activities" includes, but is not limited to, pavement preservation, winter weather treatments, roadside environmental, and preconstruction activities.
- (3) Positions that allow the Department of Transportation to reduce management layers.

**SECTION 2.4.(i)** Notwithstanding G.S. 126-7.1, the Secretary of the Department of Transportation shall provide notice as soon as practicable to any employee affected by the reduction in its workforce under subsection (h) of this section.

SECTION 2.4.(j)

reductions to appropriations made in this act.

eliminate a minimum of 50 vacant positions within the Department of Transportation to achieve a total reduction of two million seventy-six thousand six hundred forty-four dollars (\$2,076,644). The Secretary of the Department of Transportation may use lapsed salaries to meet the reduction required under this subsection.

14 15

16 17

18

19

law.

PART III: EFFECTIVE DATE

March 1, 2015.

**SECTION 3.** Except as otherwise provided, this act is effective when it becomes

**SECTION 2.4.(k)** Notwithstanding any provision of law to the contrary, the total

**SECTION 2.5.** Section 2.4 of this act is effective when the act becomes law.

amount of funds generated by the reductions in this act shall be used to support the

maintenance and operation of the Department of Transportation and for other purposes as

enumerated for the Department of Transportation in S.L. 2014-100. To the extent any of the

funds generated by the reductions in this act are deemed unappropriated, these funds are hereby

appropriated. The Director of the Budget shall modify the certified budget to reflect the

Section 2.1 of this act expires January 1, 2016. The remainder of this Part becomes effective

The Secretary of the Department of Transportation shall

Page 8