.1	A bill for an act
.2	relating to metropolitan government; modifying the Metropolitan Land Planning
.3	Act and related statutes; correcting erroneous, ambiguous, and obsolete
.4	references; making miscellaneous technical corrections to statutes; amending
5	Minnesota Statutes 2006, sections 15.99, subdivision 2; 473.175; 473.246;
.6	473.851; 473.852, subdivision 1; 473.854; 473.856; 473.857, subdivision 2;
.7	473.858; 473.859, subdivision 1; 473.866; 473.867, subdivisions 1, 2; 473.869;
.8	473.871; repealing Minnesota Statutes 2006, sections 3.8841; 473.1455;
.9	473.247; 473.868.

BE IT ENACTED BY THE LEGISLATURE OF THE STATE OF MINNESOTA:

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Section 1. Minnesota Statutes 2006, section 15.99, subdivision 2, is amended to read:

Subd. 2. **Deadline for response.** (a) Except as otherwise provided in this section, section 462.358, subdivision 3b, or 473.175, or chapter 505, and notwithstanding any other law to the contrary, an agency must approve or deny within 60 days a written request relating to zoning, septic systems, watershed district review, soil and water conservation district review, or expansion of the metropolitan urban service area for a permit, license, or other governmental approval of an action. Failure of an agency to deny a request within 60 days is approval of the request. If an agency denies the request, it must state in writing the reasons for the denial at the time that it denies the request.

- (b) When a vote on a resolution or properly made motion to approve a request fails for any reason, the failure shall constitute a denial of the request provided that those voting against the motion state on the record the reasons why they oppose the request. A denial of a request because of a failure to approve a resolution or motion does not preclude an immediate submission of a same or similar request.
- (c) Except as provided in paragraph (b), if an agency, other than a multimember governing body, denies the request, it must state in writing the reasons for the denial at the

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time that it denies the request. If a multimember governing body denies a request, it must state the reasons for denial on the record and provide the applicant in writing a statement of the reasons for the denial. If the written statement is not adopted at the same time as the denial, it must be adopted at the next meeting following the denial of the request but before the expiration of the time allowed for making a decision under this section. The written statement must be consistent with the reasons stated in the record at the time of the denial. The written statement must be provided to the applicant upon adoption.

Sec. 2. Minnesota Statutes 2006, section 473.175, is amended to read:

473.175 REVIEW OF COMPREHENSIVE PLANS.

Subdivision 1. **For compatibility, conformity.** The council shall review the comprehensive plans of local governmental units, prepared and submitted pursuant to Laws 1976, chapter 127, sections 1 to 23 473.851 to 473.871, to determine their compatibility with each other and conformity with metropolitan system plans. The council shall review and comment on the apparent consistency of the comprehensive plans with adopted plans of the council. The council may require a local governmental unit to modify any comprehensive plan or part thereof if, upon the adoption of findings and a resolution, the council concludes that the plan is more likely than not to have a substantial impact on or contain a substantial departure from metropolitan system plans. A local unit of government may challenge a council action under this subdivision by following the procedures set forth in section 473.866.

Subd. 2. **120-day limit, hearing.** Within 120 days following receipt of a comprehensive plan of a local governmental unit, unless a time extension is mutually agreed to, the council shall return to the local governmental unit a statement containing its comments and, by resolution, its decision, if any, to require modifications to assure conformance with the metropolitan system plans.

No action shall be taken by any local governmental unit to place any such comprehensive plan or part thereof into effect until the council has returned the statement to the unit and until the local governmental unit has incorporated any modifications in the plan required by a final decision, order, or judgment made pursuant to section 473.866. Promptly after submission, the council shall notify each city, town, county, or special district which may be affected by the plans submitted, of the general nature of the plans, the date of submission, and the identity of the submitting unit. Political subdivisions contiguous to or within the submitting unit shall be notified in all cases. Within 30 days after receipt of such notice any governmental unit or district so notified or the local governmental unit submitting the plan may request the council to conduct a hearing at

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which the submitting unit and any other governmental unit or subdivision may present
its views. The council may attempt to mediate and resolve differences of opinion which
exist among the participants in the hearing with respect to the plans submitted. If within
120 days, unless a time extension is mutually agreed to, the council fails to complete its
written statement the plans shall be deemed approved and may be placed into effect. Any
amendment to a plan subsequent to the council's review shall be submitted to and acted
upon by the council in the same manner as the original plan. The written statement of the
council shall be filed with the plan of the local government unit at all places where the
plan is required by law to be kept on file.

Subd. 3. **Enforcement to get conforming plan.** If a local governmental unit fails to adopt a comprehensive plan in accordance with Laws 1976, chapter 127, sections 1 to 23 473.851 to 473.871 or if the council after a public hearing by resolution finds that a plan substantially departs from metropolitan system plans and that the local governmental unit has not adopted a plan with modifications required pursuant to section 473.866 within nine months following a final decision, order, or judgment made pursuant to section 473.866, the council may commence civil proceedings to enforce the provisions of Laws 1976, chapter 127, sections 1 to 23 473.851 to 473.871 by appropriate legal action in the district court where the local governmental unit is located.

Sec. 3. Minnesota Statutes 2006, section 473.246, is amended to read:

473.246 COUNCIL'S SUBMISSIONS TO LEGISLATIVE COMMISSION <u>LEGISLATURE</u>.

The Metropolitan Council shall submit to the Legislative Commission on Metropolitan Government chairs of the legislative committees with jurisdiction over metropolitan affairs information on the council's tax rates and dollar amounts levied for the current year, proposed property tax rates and levies, operating and capital budgets, work program, capital improvement program, and any other information requested by the commission, for review by the legislative commission, as provided in section 3.8841 relevant committees.

EFFECTIVE DATE. This section is effective the day following final enactment.

Sec. 4. Minnesota Statutes 2006, section 473.851, is amended to read:

473.851 LEGISLATIVE FINDINGS AND PURPOSE.

The legislature finds and declares that the local governmental units within the metropolitan area are interdependent, that the growth and patterns of urbanization within

Sec. 4. 3

the area create the need for additional state, metropolitan and local public services and facilities and increase the danger of air and water pollution and water shortages, and that developments in one local governmental unit may affect the provision of regional capital improvements for sewers, transportation, airports, water supply, and regional recreation open space. Since problems of urbanization and development transcend local governmental boundaries, there is a need for the adoption of coordinated plans, programs and controls by all local governmental units in order to protect the health, safety and welfare of the residents of the metropolitan area and to ensure coordinated, orderly and economic development. Therefore, it is the purpose of sections 462.355; subdivision 4, 473.175, and 473.851 to 473.871 to (1) establish requirements and procedures to accomplish comprehensive local planning with land use controls consistent with planned, orderly and staged development and the metropolitan system plans, and (2) to provide assistance to local governmental units within the metropolitan area for the preparation of plans and official controls appropriate for their areas and consistent with metropolitan system plans.

Sec. 5. Minnesota Statutes 2006, section 473.852, subdivision 1, is amended to read: Subdivision 1. **Terms.** As used in sections 462.355, subdivision 4, 473.175, and 473.851 to 473.871, the following terms shall have the meanings given them.

Sec. 6. Minnesota Statutes 2006, section 473.854, is amended to read:

473.854 GUIDELINES.

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The council shall prepare and adopt guidelines and procedures relating to the requirements and provisions of sections 462.355, subdivision 4, 473.175, and 473.851 to 473.871 which will provide assistance to local governmental units in accomplishing the provisions of sections 462.355, subdivision 4, 473.175, and 473.851 to 473.871.

Sec. 7. Minnesota Statutes 2006, section 473.856, is amended to read:

473.856 METROPOLITAN SYSTEM STATEMENTS; AMENDMENTS.

Local governmental units shall consider in their initial comprehensive plans submitted to the council any amendments or modifications to metropolitan system plans which were made by the council and transmitted prior to January 1, 1978. The council shall prepare and transmit to each affected local governmental unit a metropolitan system statement when the council updates or revises its comprehensive development guide for the metropolitan area in conjunction with the decennial review required under section 473.864, subdivision 2, and when the council amends or modifies a metropolitan

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system plan. The statement shall contain information relating to the unit and appropriate	e
surrounding territory that the council determines necessary for the unit to consider in	
reviewing the unit's comprehensive plan. The statement may include:	

(1) the timing, character, function, location, projected capacity, and conditions on use for existing or planned metropolitan public facilities, as specified in metropolitan system plans, and for state and federal public facilities to the extent known to the council; and

(2) the population, employment, and household projections which have been used by the council as a basis for its metropolitan system plans.

Thereafter, Within nine months after receiving a system statement for an amendment to a metropolitan system plan, and within three years after receiving a system statement issued in conjunction with the decennial review required under section 473.864, subdivision 2, each affected local governmental unit shall review its comprehensive plan to determine if an amendment is necessary to ensure continued conformity with metropolitan system plans. If an amendment is necessary, the governmental unit shall prepare the amendment and submit it to the council for review pursuant to sections 462.355, subdivision 4, 473.175, and 473.851 to 473.871.

Sec. 8. Minnesota Statutes 2006, section 473.857, subdivision 2, is amended to read:

Subd. 2. Within 60 days; report. A hearing shall be conducted within 60 days after the request, provided that the <u>advisory</u> committee <u>or the administrative law judge</u> shall consolidate hearings on related requests. The 60-day period within which the hearing shall be conducted may be extended or suspended by mutual agreement of the council and the <u>local governmental unit</u>. The hearing shall not consider the need for or reasonableness of the metropolitan system plans or parts thereof. The hearing shall afford all interested persons an opportunity to testify and present evidence. The advisory committee or administrative law judge may employ the appropriate technical and professional services of the office of dispute resolution for the purpose of evaluating disputes of fact. The proceedings shall not be deemed a contested case. Within 30 days after the hearing, the <u>advisory</u> committee or <u>hearing examiner</u> the administrative law judge shall report to the council respecting the proposed amendments to the system statements. The report shall contain findings of fact, conclusions, and recommendations and shall apportion the costs of the proceedings among the parties.

Sec. 9. Minnesota Statutes 2006, section 473.858, is amended to read:

473.858 COMPREHENSIVE PLANS; LOCAL GOVERNMENTAL UNITS.

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Subdivision 1. No conflicting zoning, fiscal device, official control. Within nine months following the receipt of a metropolitan system statement for an amendment to a metropolitan system plan and within three years following the receipt of the a metropolitan system statement issued in conjunction with the decennial review required under section 473.864, subdivision 2, every local governmental unit shall have prepared a reviewed and, if necessary, amended its comprehensive plan in accordance with sections 462.355, subdivision 4, 473.175, and 473.851 to 473.871 and the applicable planning statute and shall have submitted the plan to the Metropolitan Council for review pursuant to section 473.175. The provisions of sections 462.355, subdivision 4, 473.175, and 473.851 to 473.871 shall supersede the provisions of the applicable planning statute wherever a conflict may exist. If the comprehensive municipal plan is in conflict with the zoning ordinance, the zoning ordinance shall be brought into conformance with the plan by local government units in conjunction with the review and, if necessary, amendment of its comprehensive plan required under section 473.864, subdivision 2. After August 1, 1995, a local government unit shall not adopt any fiscal device or official control which is in conflict with its comprehensive plan, including any amendments to the plan, or which permits activity in conflict with metropolitan system plans, as defined by section 473.852, subdivision 8. The comprehensive plan shall provide guidelines for the timing and sequence of the adoption of official controls to ensure planned, orderly, and staged development and redevelopment consistent with the comprehensive plan. For purposes of this section, a fiscal device or official control shall not be considered to be in conflict with a local government unit's comprehensive plan or to permit an activity in conflict with metropolitan system plans if such fiscal device or official control is adopted to ensure the planned, orderly, and staged development of urbanization or redevelopment areas designated in the comprehensive plan pursuant to section 473.859, subdivision 5. Subd. 2. Adjacent review, comment. Local governmental units shall submit their proposed plans to adjacent governmental units, affected special districts lying in whole or in part within the metropolitan area, and affected school districts for review and comment

Subd. 2. **Adjacent review, comment.** Local governmental units shall submit their proposed plans to adjacent governmental units, affected special districts lying in whole or in part within the metropolitan area, and affected school districts for review and comment at least six months prior to submission of the plan to the council and shall submit copies to them on the submission of the plan to the council. For minor plan amendments, the council may prescribe a shorter review and comment period, or may waive the review and comment period if the minor plan amendments involve lands that are not contiguous to other local governmental units.

Subd. 3. **When to council.** The plans shall be submitted to the council following approval recommendation by the planning commission agency of the unit and after consideration but before final approval by the governing body of the unit.

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Subd. 4. **Status of old, new programs, plans, controls.** Comprehensive plans, capital improvement programs, sewer policy plans and official controls of local governmental units adopted prior to the requirements of sections 462.355, subdivision 4, 473.175, and 473.851 to 473.871 shall remain in force and effect until amended, repealed or superseded by plans or controls adopted pursuant to sections 462.355, subdivision 4, 473.175, and 473.851 to 473.871. Existing comprehensive plans, capital improvement programs, sewer policy plans, and official controls may be amended and new capital improvement programs and official controls may be prepared and adopted prior to the submission to the council of comprehensive plans required by sections 462.355, subdivision 4, 473.175, and 473.851 to 473.871.

Sec. 10. Minnesota Statutes 2006, section 473.859, subdivision 1, is amended to read: Subdivision 1. **Contents.** The comprehensive plan shall contain objectives, policies, standards and programs to guide public and private land use, development, redevelopment

unit through 1990 and may extend through any year thereafter which is evenly divisible by

and preservation for all lands and waters within the jurisdiction of the local governmental

five. Each plan shall specify expected industrial and commercial development, planned

population distribution, and local public facility capacities upon which the plan is based.

Each plan shall contain a discussion of the use of the public facilities specified in the

metropolitan system statement and the effect of the plan on adjacent local governmental

units and affected school districts. Existing plans and official controls may be used

in whole or in part following modification, as necessary, to satisfy the requirements of

sections 462.355, subdivision 4, 473.175, and 473.851 to 473.871. Each plan may contain

an intergovernmental coordination element that describes how its planned land uses and

urban services affect other communities, adjacent local government units, the region, and

the state, and that includes guidelines for joint planning and decision making with other

communities, school districts, and other jurisdictions for siting public schools, building

public facilities, and sharing public services.

Each plan may contain an economic development element that identifies types of mixed use development, expansion facilities for businesses, and methods for developing a balanced and stable economic base.

The comprehensive plan may contain any additional matter which may be included in a comprehensive plan of the local governmental unit pursuant to the applicable planning statute.

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Sec. 11. Minnesota Statutes 2006, section 473.866, is amended to read:

473.866 CONTESTED CASES; ADMINISTRATIVE AND JUDICIAL REVIEW.

The council's decision to require modification under section 473.175 may be contested by the affected local governmental unit. The unit shall have 60 days within which to request a hearing on the council's decision to require modification. If within 60 days the unit has not requested a hearing, the council shall make its final decision with respect to the required modifications. If an affected unit requests a hearing, the request for hearing shall be granted, and the hearing shall be conducted within 60 days by the state Office of Administrative Hearings in the manner provided by chapter 14 for contested cases. The 60-day period within which the hearing shall be conducted may be extended by mutual agreement of the council and the affected local governmental unit. The subject of the hearing shall not extend to questions concerning the need for or reasonableness of the metropolitan system plans or any part thereof. In the report of the administrative law judge the costs of the hearing shall be apportioned among the parties to the proceeding. Within 30 days after the receipt of the report the council shall, by resolution containing findings of fact and conclusions, make a final decision with respect to the required modifications of the comprehensive plan. Any party to the proceeding aggrieved by the decision of the council may appeal to the court in the manner provided in chapter 14 for contested cases. The record on appeal shall consist of: (1) the administrative law judge's record and report, and (2) the findings, conclusions and final decision of the council. The scope of review shall be that of section 14.69, provided that: (1) the court shall not give preference to either the administrative law judge's record and report or the findings, conclusions and final decision of the council, and (2) the decision of the court shall be based upon a preponderance of the evidence as contained in the record on appeal. The costs of the appeal shall be apportioned by the court.

Sec. 12. Minnesota Statutes 2006, section 473.867, subdivision 1, is amended to read: Subdivision 1. **Advisory materials, models, assistance.** The council shall prepare and provide advisory materials, model plan provisions and official controls, and on the request of a local governmental unit may provide assistance, to accomplish the purposes of sections 462.355, subdivision 4, 473.175, and 473.851 to 473.871. The council may also provide specific technical and legal assistance in connection with the preparation, adoption and defense of plans, programs, and controls.

Sec. 13. Minnesota Statutes 2006, section 473.867, subdivision 2, is amended to read:

Sec. 13. 8

	H.F. No. 881, 2nd Engrossment - 85th Legislative Session (2007-2008)
9.1	Subd. 2. Planning assistance fund. The council shall may establish a planning
9.2	assistance fund as a separate bookkeeping account in its general fund for the purpose of
9.3	making grants and loans to local governmental units under this section. The council shall
9.4	adopt uniform procedures for the award, disbursement and repayment of grants and loans.
9.5	Sec. 14. Minnesota Statutes 2006, section 473.869, is amended to read:
9.6	473.869 EXTENSION.
9.7	A local governmental unit may by resolution request that the council extend the
9.8	time for fulfilling the requirements of sections 462.355, subdivision 4 1a, 473.175, and
9.9	473.851 to 473.871. A request for extension shall be accompanied by a description of
9.10	the activities previously undertaken by a local governmental unit in fulfillment of the
9.11	requirements of sections 462.355, subdivision 4, 473.175, and 473.851 to 473.871, and
9.12	an explanation of the reasons necessitating and justifying the request. Upon a finding of
9.13	exceptional circumstances or undue hardship, the council may, in its discretion, grant by
9.14	resolution a request for extension and may attach reasonable requirements or conditions to
9.15	the extension.
9.16	Sec. 15. Minnesota Statutes 2006, section 473.871, is amended to read:
9.17	473.871 NEW MUNICIPAL SEWER SYSTEMS.
9.18	Notwithstanding the provisions of sections 462.355, subdivision 4, 473.175, and
9.19	473.851 to 473.871 the council shall have no authority under this chapter to require a local
9.20	governmental unit to construct a new sewer system.
9.21	Sec. 16. <u>REPEALER.</u>
9.22	Minnesota Statutes 2006, sections 3.8841; 473.1455; 473.247; and 473.868, are
9.23	repealed.
9.24	Sec. 17. APPLICATION.
9.25	Sections 1 to 16 apply in the counties of Anoka, Carver, Dakota, Hennepin, Ramsey,
9.26	Scott, and Washington.

Sec. 18.

Sections 1 to 17 are effective the day following final enactment.

Sec. 18. **EFFECTIVE DATE.**

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APPENDIX

Repealed Minnesota Statutes: h0881-2

3.8841 LEGISLATIVE COMMISSION ON METROPOLITAN GOVERNMENT.

Subdivision 1. **Established.** The Legislative Commission on Metropolitan Government is established to oversee the Metropolitan Council's operating and capital budgets, work program, and capital improvement program.

- Subd. 2. **Membership.** The commission consists of four senators appointed by the senate Subcommittee on Committees of the Committee on Rules and Administration, three senators appointed by the senate minority leader, four state representatives appointed by the speaker of the house, and three state representatives appointed by the house minority leader. All members must reside in or represent a portion of the seven-county metropolitan area. The appointing authorities must ensure balanced geographic representation. Each appointing authority must make appointments as soon as possible after the opening of the next regular session of the legislature in each odd-numbered year.
- Subd. 3. **Terms; vacancies.** Members of the commission serve for a two-year term beginning upon appointment and expiring upon appointment of a successor after the opening of the next regular session of the legislature in the odd-numbered year. A vacancy in the membership of the commission must be filled for the unexpired term in a manner that will preserve the representation established by this section.
- Subd. 4. **Chair.** The commission must meet as soon as practicable after members are appointed in each odd-numbered year to elect its chair and other officers as it may determine necessary. A chair serves a two-year term, expiring in the odd-numbered year after a successor is elected. The chair must alternate biennially between the senate and the house.
- Subd. 5. **Compensation.** Members serve without compensation but may be reimbursed for their reasonable expenses as members of the legislature.
- Subd. 6. **Staff.** Legislative staff must provide administrative and research assistance to the commission.
- Subd. 7. **Meetings; procedures.** The commission meets at the call of the chair. If there is a quorum, the commission may take action by a simple majority vote of commission members present.
- Subd. 8. **Powers; duties; Metropolitan Council levy, budget oversight.** The commission must monitor, review, and make recommendations to the Metropolitan Council and to the legislature for the following calendar year on:
- (1) the tax rate and dollar amount of the Metropolitan Council's property tax levies and any proposed increases in the rate or dollar amount of tax;
 - (2) any request for an increase in the debt of the Metropolitan Council;
 - (3) the overall work and role of the Metropolitan Council;
- (4) the Metropolitan Council's proposed operating and capital budgets, work program, and capital improvement program; and
- (5) the Metropolitan Council's implementation of the operating and capital budgets, work program, and capital improvement program.
- Subd. 9. **Powers; duties; Metropolitan Council appointments oversight.** The commission must monitor appointments to the Metropolitan Council and may make recommendations on appointments to the nominating committee under section 473.123, subdivision 3, or to the governor before the governor makes the appointments. The commission may also make recommendations to the senate before appointments are presented to the senate for its advice and consent.

473.1455 METROPOLITAN DEVELOPMENT GUIDE GOALS.

The Metropolitan Council shall amend the Metropolitan Development Guide, as necessary, to reflect and implement the community-based planning goals in section 4A.08. The Office of Strategic and Long-Range Planning shall review and comment on the Metropolitan Development Guide. The council may not approve local comprehensive plans or plan amendments after July 1, 1999, until the Metropolitan Council has received and considered the comments of the Office of Strategic and Long-Range Planning.

473.247 METROPOLITAN AGENCIES; PUBLIC INFORMATION.

The council shall publish a consolidated metropolitan bulletin or register containing official notices, meeting and hearing schedules, notices of adopted ordinances, rules, policies,

APPENDIX

Repealed Minnesota Statutes: h0881-2

and similar matters for the council and all metropolitan agencies. Metropolitan agencies shall cooperate with the council in providing timely information for publication.

473.868 HOUSING.

Subdivision 1. **Legislative findings.** The legislature finds and determines that there is a need for housing in the metropolitan area, that an increasingly large majority of the residents of the metropolitan area are unable to afford housing, and that it is in the public interest that, for certain portions of the buildable residential land, the official controls imposed on development by municipalities in the metropolitan area be required to permit the construction of modest cost housing by the private sector which could be afforded by a significant portion of the families in the metropolitan area.

- Subd. 2. **Buildable residential land.** As used in this section, "buildable residential land" means land within a municipality which is suitable for development, zoned for a residential use, which has access to sewer and water service, and for which no building permit has been issued.
- Subd. 3. **Advisory committee.** The chair of the council shall establish a modest cost private housing advisory committee consisting of not more than 15 persons consisting of local elected officials, consumers and persons experienced in the field of housing construction, trades and management and mortgage banking, plus ex officio members as the chair of the council may determine, to provide advice and make recommendations on the effects of governmental rules, taxes, financing and housing industry practices on the costs of housing. The committee shall investigate and make recommendations on all matters necessary including standards and criteria for modest cost private housing as follows:
- (1) A zoning classification and ordinances that take into account minimum and maximum single family lot sizes.
 - (2) Building requirements contained within the State Building Code.
 - (3) Minimum and maximum square foot area requirements for single family homes.
 - (4) The requirement of a single family garage and off-street parking requirements.
- (5) Zoning classification and ordinances that take into account density requirements for multifamily construction.
 - (6) Minimum and maximum square foot floor areas for multifamily units.
- (7) Requirements of garages for multifamily units, credits for garage inclusion and off-street parking requirements.
- Subd. 4. **Report to legislature.** On or before January 15, 1977, the council shall, following public hearings, submit to the legislature a report on the findings of the committee and the council's recommendations for ensuring an adequate supply of modest cost private housing.