1	SENATE BILL 238
2	48th legislature - STATE OF NEW MEXICO - FIRST SESSION, 2007
3	INTRODUCED BY
4	Gerald P. Ortiz y Pino
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8	FOR THE COURTS, CORRECTIONS AND JUSTICE COMMITTEE
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10	AN ACT
11	RELATING TO THE MEDICAL USE OF CANNABIS; ENACTING THE LYNN AND
12	ERIN COMPASSIONATE USE ACT; AMENDING PROVISIONS OF THE
13	CONTROLLED SUBSTANCES ACT; PROVIDING PENALTIES.
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15	BE IT ENACTED BY THE LEGISLATURE OF THE STATE OF NEW MEXICO:
16	Section 1. [<u>NEW MATERIAL</u>] SHORT TITLESections 1
17	through 7 of this act may be cited as the "Lynn and Erin
18	Compassionate Use Act" in honor of Lynn Pierson and Erin
19	Armstrong.
20	Section 2. [<u>NEW MATERIAL</u>] PURPOSE OF ACTThe purpose of
21	the Lynn and Erin Compassionate Use Act is to allow the
22	beneficial use of medical cannabis in a regulated system for
23	alleviating symptoms caused by debilitating medical conditions
24	and their medical treatments.
25	Section 3. [<u>NEW MATERIAL</u>] DEFINITIONSAs used in the
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1 Lynn and Erin Compassionate Use Act:

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2	A. "adequate supply" means an amount of cannabis
3	possessed by a qualified patient or collectively possessed by a
4	qualified patient and the qualified patient's primary caregiver
5	that is determined by rule of the department to be no more than
6	reasonably necessary to ensure the uninterrupted availability
7	of cannabis for a period of three months and that is derived
8	solely from an intrastate source;
9	B. "debilitating medical condition" means:
10	(1) cancer;
11	(2) glaucoma;
12	(3) multiple sclerosis;
13	(4) damage to the nervous tissue of the spinal
14	cord, with objective neurological indication of intractable
15	spasticity;
16	<pre>(5) epilepsy;</pre>
17	(6) positive status for human immunodeficiency
18	virus or acquired immune deficiency syndrome; or
19	(7) any other medical condition, medical
20	treatment or disease as approved by the department;
21	C. "department" means the department of health;
22	D. "licensed producer" means any person or
23	association of persons within New Mexico that the department
24	determines to be qualified to produce, possess, distribute and
25	dispense cannabis pursuant to the Lynn and Erin Compassionate
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Use Act and that is licensed by the department;

E. "practitioner" means a person licensed in New Mexico to prescribe and administer drugs that are subject to the Controlled Substances Act;

F. "primary caregiver" means a resident of New Mexico who is at least eighteen years of age and who has been designated by the patient's practitioner as being necessary to take responsibility for managing the well-being of a qualified patient with respect to the medical use of cannabis pursuant to the provisions of the Lynn and Erin Compassionate Use Act;

G. "qualified patient" means a resident of New Mexico who has been diagnosed by a practitioner as having a debilitating medical condition and has received written certification and a registry identification card issued pursuant to the Lynn and Erin Compassionate Use Act; and

H. "written certification" means a statement in a patient's medical records or a statement signed by a patient's practitioner that, in the practitioner's professional opinion, the patient has a debilitating medical condition and the practitioner believes that the potential health benefits of the medical use of cannabis would likely outweigh the health risks for the patient. A written certification is not valid for more than one year from the date of issuance.

Section 4. [<u>NEW MATERIAL</u>] EXEMPTION FROM CRIMINAL AND CIVIL PENALTIES FOR THE MEDICAL USE OF CANNABIS.--

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1 A qualified patient shall not be subject to Α. 2 arrest, prosecution or penalty in any manner for the possession of or the medical use of cannabis if the quantity of cannabis 3 4 does not exceed an adequate supply. 5 A qualified patient's primary caregiver shall Β. 6 not be subject to arrest, prosecution or penalty in any manner 7 for the possession of cannabis for medical use by the qualified 8 patient if the quantity of cannabis does not exceed an adequate 9 supply. 10 Subsection A of this section shall not apply to C. 11 a qualified patient under the age of eighteen years, unless: 12 the qualified patient's practitioner has (1) 13 explained the potential risks and benefits of the medical use 14 of cannabis to the qualified patient and to a parent, guardian 15 or person having legal custody of the qualified patient; and 16 a parent, guardian or person having legal (2) 17 custody consents in writing to: 18 (a) allow the qualified patient's 19 medical use of cannabis; 20 serve as the qualified patient's (b) 21 primary caregiver; and 22 (c) control the dosage and the frequency 23 of the medical use of cannabis by the qualified patient. 24 A qualified patient or a primary caregiver shall D. 25 be granted the full legal protections provided in this section .163881.3

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if the patient or caregiver is in possession of a registry identification card. If the qualified patient or primary caregiver is not in possession of a registry identification card, the patient or caregiver shall be given an opportunity to produce the registry identification card before any criminal charges or other penalties are initiated.

E. A practitioner shall not be subject to arrest or prosecution, penalized in any manner or denied any right or privilege for recommending the medical use of cannabis or providing written certification for the medical use of cannabis pursuant to the Lynn and Erin Compassionate Use Act.

F. A licensed producer shall not be subject to arrest, prosecution or penalty, in any manner, for the production, possession, distribution or dispensing of cannabis pursuant to the Lynn and Erin Compassionate Use Act.

G. Any property interest that is possessed, owned or used in connection with the medical use of cannabis, or acts incidental to such use, shall not be harmed, neglected, injured or destroyed while in the possession of state or local law enforcement officials. Any such property interest shall not be forfeited under any state or local law providing for the forfeiture of property except as provided in the Forfeiture Act. Cannabis, paraphernalia or other property seized from a qualified patient or primary caregiver in connection with the claimed medical use of cannabis shall be returned immediately .163881.3

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upon the determination by a court or prosecutor that the 2 qualified patient or primary caregiver is entitled to the protections of the provisions of the Lynn and Erin Compassionate Use Act, as may be evidenced by a failure to actively investigate the case, a decision not to prosecute, the dismissal of charges or acquittal.

A person shall not be subject to arrest or н. prosecution for a cannabis-related offense for simply being in the presence of the medical use of cannabis as permitted under the provisions of the Lynn and Erin Compassionate Use Act.

Section 5. [NEW MATERIAL] PROHIBITIONS, RESTRICTIONS AND LIMITATIONS ON THE MEDICAL USE OF CANNABIS--CRIMINAL PENALTIES. --

Participation in a medical use of cannabis Α. program by a qualified patient or primary caregiver does not relieve the qualified patient or primary caregiver from:

(1) criminal prosecution or civil penalties for activities not authorized in the Lynn and Erin Compassionate Use Act;

liability for damages or criminal (2) prosecution arising out of the operation of a vehicle while under the influence of cannabis; or

criminal prosecution or civil penalty for (3) possession or use of cannabis:

> (a) in a school bus or public vehicle; - 6 -

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1 (b) on school grounds or property; 2 (c) in the workplace of the qualified patient's or primary caregiver's employment; or 3 4 (d) at a public park, recreation center, 5 youth center or other public place. 6 Β. A person who makes a fraudulent representation 7 to a law enforcement officer about the person's participation 8 in a medical use of cannabis program to avoid arrest or 9 prosecution for a cannabis-related offense is guilty of a petty 10 misdemeanor and shall be sentenced in accordance with the 11 provisions of Section 31-19-1 NMSA 1978. 12 C. If a licensed producer sells, distributes, 13 dispenses or transfers cannabis to a person not approved by the 14 department pursuant to the Lynn and Erin Compassionate Use Act 15 or obtains or transports cannabis outside New Mexico in 16 violation of federal law, the licensed producer shall be 17 subject to arrest, prosecution and civil or criminal penalties 18 pursuant to state law. 19 [NEW MATERIAL] ADVISORY BOARD CREATED--Section 6. 20 DUTIES.--The secretary of health shall establish an advisory 21 board consisting of eight practitioners representing the fields 22 of neurology, pain management, medical oncology, psychiatry, 23 infectious disease, family medicine and gynecology. The 24 practitioners shall be nationally board-certified in their area 25 of specialty and knowledgeable about the medical use of .163881.3

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1 cannabis. The members shall be chosen for appointment by the 2 secretary from a list proposed by the New Mexico medical 3 A quorum of the advisory board shall consist of three society. 4 members. The advisory board shall:

review and recommend to the department for Α. approval additional debilitating medical conditions that would 7 benefit from the medical use of cannabis;

8 accept and review petitions to add medical Β. 9 conditions, medical treatments or diseases to the list of 10 debilitating medical conditions that qualify for the medical 11 use of cannabis;

C. convene at least twice per year to conduct public hearings and to evaluate petitions, which shall be maintained as confidential personal health information, to add medical conditions, medical treatments or diseases to the list of debilitating medical conditions that qualify for the medical use of cannabis;

D. issue recommendations concerning rules to be promulgated for the issuance of the registry identification cards; and

recommend quantities of cannabis that are Ε. necessary to constitute an adequate supply for qualified patients and primary caregivers.

[NEW MATERIAL] REGISTRY IDENTIFICATION CARDS--Section 7. DEPARTMENT RULES--DUTIES.--

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1 No later than October 1, 2007, and after Α. 2 consultation with the advisory board, the department shall 3 promulgate rules in accordance with the State Rules Act to implement the purpose of the Lynn and Erin Compassionate Use 4 5 The rules shall: Act. 6 (1)govern the manner in which the department 7 will consider applications for registry identification cards 8 and for the renewal of identification cards for qualified 9 patients and primary caregivers; 10 define the amount of cannabis that is (2) 11 necessary to constitute an adequate supply; 12 identify criteria and set forth procedures (3) 13 for including additional medical conditions, medical treatments 14 or diseases to the list of debilitating medical conditions that 15 qualify for the medical use of cannabis. Procedures shall 16 include a petition process and shall allow for public comment 17 and public hearings before the advisory board; 18 (4) set forth additional medical conditions. 19 medical treatments or diseases to the list of debilitating 20 medical conditions that qualify for the medical use of cannabis 21 as recommended by the advisory board; 22 identify requirements for the licensure of (5) 23 producers and cannabis production facilities and set forth 24 procedures to obtain licenses; 25 (6) develop a distribution system for medical .163881.3

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1 cannabis that provides for: 2 (a) cannabis production facilities 3 within New Mexico housed on secured grounds and operated by 4 licensed producers; and distribution of medical cannabis to 5 (b) qualified patients or their primary caregivers to take place at 6 7 locations designated by the department; 8 determine additional duties and (7) 9 responsibilities of the advisory board; and 10 (8) be revised and updated as necessary. 11 Β. The department shall issue registry 12 identification cards to a patient and to the primary caregiver 13 for that patient, if any, who submit the following, in 14 accordance with the department's rules: 15 (1) a written certification; 16 the name, address and date of birth of the (2) 17 patient; 18 (3) the name, address and telephone number of 19 the patient's practitioner; and 20 the name, address and date of birth of the (4) 21 patient's primary caregiver, if any. 22 The department shall verify the information C. 23 contained in an application submitted pursuant to Subsection B 24 of this section and shall approve or deny an application within 25 thirty days of receipt. The department may deny an application .163881.3 - 10 -

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only if the applicant did not provide the information required pursuant to Subsection B of this section or if the department determines that the information provided is false. A person whose application has been denied shall not reapply for six months from the date of the denial unless otherwise authorized by the department.

D. The department shall issue a registry identification card within five days of approving an application, and a card shall expire one year after the date of issuance. A registry identification card shall contain:

(1) the name, address and date of birth of the qualified patient and primary caregiver, if any;

(2) the date of issuance and expiration date of the registry identification card; and

(3) other information that the department may require by rule.

E. A person who possesses a registry identification card shall notify the department of any change in the person's name, address, qualified patient's practitioner, qualified patient's primary caregiver or change in status of the qualified patient's debilitating medical condition within ten days of the change.

F. Possession of or application for a registry identification card shall not constitute probable cause or give rise to reasonable suspicion for a governmental agency to .163881.3 - 11 -

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search the person or property of the person possessing or
 applying for the card.

G. The department shall maintain a confidential
file containing the names and addresses of the persons who have
either applied for or received a registry identification card.
Individual names on the list shall be confidential and not
subject to disclosure, except:

8 (1) to authorized employees or agents of the
9 department as necessary to perform the duties of the department
10 pursuant to the provisions of the Lynn and Erin Compassionate
11 Use Act;

(2) to authorized employees of state or local law enforcement agencies, but only for the purpose of verifying that a person is lawfully in possession of a registry identification card; or

(3) as provided in the federal Health Insurance Portability and Accountability Act of 1996.

Section 8. Section 30-31-6 NMSA 1978 (being Laws 1972, Chapter 84, Section 6, as amended) is amended to read:

"30-31-6. SCHEDULE I.--The following controlled substances are included in Schedule I:

A. any of the following opiates, including their isomers, esters, ethers, salts, and salts of isomers, esters and ethers, unless specifically exempted, whenever the existence of these isomers, esters, ethers and salts is .163881.3 - 12 -

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	1	possible within the specific chemical designation:
	2	(1) acetylmethadol;
	3	(2) allylprodine;
	4	(3) alphacetylmethadol;
	5	(4) alphameprodine;
	6	(5) alphamethadol;
	7	(6) benzethidine;
	8	(7) betacetylmethadol;
	9	(8) betameprodine;
	10	(9) betamethadol;
	11	(10) betaprodine;
	12	(11) clonitazene;
	13	(12) dextromoramide;
	14	(13) dextrorphan;
	15	(14) diampromide;
	16	(15) diethylthiambutene;
delete	17	(16) dimenoxadol;
	18	(17) dimepheptanol;
- - -	19	(18) dimethylthiambutene;
eria.	20	(19) dioxaphetyl butyrate;
mate	21	(20) dipipanone;
[bracketed material	22	(21) ethylmethylthiambutene;
	23	(22) etonitazene;
	24	(23) etoxeridine;
	25	(24) furethidine;
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	1	(25) hydroxypethidine;
	2	(26) ketobemidone;
	3	(27) levomoramide;
	4	(28) levophenacylmorphan;
	5	(29) morpheridine;
	6	(30) noracymethadol;
	7	(31) norlevorphanol;
	8	(32) normethadone;
	9	(33) norpipanone;
	10	(34) phenadoxone;
	11	(35) phenampromide;
	12	(36) phenomorphan;
	13	(37) phenoperidine;
	14	(38) piritramide;
	15	(39) proheptazine;
	16	(40) properidine;
delete	17	(41) racemoramide; and
Ш	18	(42) trimeperidine;
	19	B. any of the following opium derivatives, their
[bracketed material]	20	salts, isomers and salts of isomers, unless specifically
mate	21	exempted, whenever the existence of these salts, isomers and
Fed	22	salts of isomers is possible within the specific chemical
teke.	23	designation:
[br e	24	(1) acetorphine;
	25	(2) acetyldihydrocodeine;
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1	<pre>(3) benzylmorphine;</pre>
2	(4) codeine methylbromide;
3	(5) codeine-N-oxide;
4	(6) cyprenorphine;
5	(7) desomorphine;
6	(8) dihydromorphine;
7	(9) etorphine;
8	(10) heroin;
9	(11) hydromorphinol;
10	(12) methyldesorphine;
11	(13) methyldihydromorphine;
12	(14) morphine methylbromide;
13	(15) morphine methylsulfonate;
14	(16) morphine-N-oxide;
15	(17) myrophine;
16	(18) nicocodeine;
17	(19) nicomorphine;
18	(20) normorphine;
19	(21) pholcodine; and
20	(22) thebacon;
21	C. any material, compound, mixture or preparation
22	[which] <u>that</u> contains any quantity of the following
23	hallucinogenic substances, their salts, isomers and salts of
24	isomers, unless specifically exempted, whenever the existence
25	of these salts, isomers and salts of isomers is possible within
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1 the specific chemical designation: 2 (1)3,4-methylenedioxy amphetamine; 5-methoxy-3,4-methylenedioxy amphetamine; 3 (2) 4 3,4,5-trimethoxy amphetamine; (3) 5 (4) bufotenine; 6 (5) diethyltryptamine; 7 (6) dimethyltryptamine; 8 4-methyl-2,5-dimethoxy amphetamine; (7) 9 (8) ibogaine; 10 lysergic acid diethylamide; (9) 11 (10) marijuana; 12 (11) mescaline; 13 peyote, except as otherwise provided in (12)14 the Controlled Substances Act; 15 N-ethyl-3-piperidyl benzilate; (13) 16 (14) N-methyl-3-piperidyl benzilate; 17 psilocybin; (15) 18 (16) psilocyn; 19 (17) tetrahydrocannabinols; and 20 hashish; (18) 21 D. the enumeration of peyote as a controlled 22 substance does not apply to the use of peyote in bona fide 23 religious ceremonies by a bona fide religious organization, and 24 members of the organization so using peyote are exempt from 25 registration. Any person who manufactures peyote for or .163881.3 - 16 -

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1 distributes peyote to the organization or its members shall 2 comply with the federal Comprehensive Drug Abuse Prevention and Control Act of 1970 and all other requirements of law; 3 4 the enumeration of marijuana, Ε. 5 tetrahydrocannabinols or chemical derivatives of 6 tetrahydrocannabinol as Schedule I controlled substances does 7 not apply to the use of marijuana, tetrahydrocannabinols or 8 chemical derivatives of tetrahydrocannabinol by certified patients pursuant to the Controlled Substances Therapeutic 9 10 Research Act or by qualified patients pursuant to the 11 provisions of the Lynn and Erin Compassionate Use Act; and 12 F. controlled substances added to Schedule I by 13 rule adopted by the board pursuant to Section 30-31-3 NMSA 14 1978." 15 Section 9. Section 30-31-7 NMSA 1978 (being Laws 1972, 16 Chapter 84, Section 7, as amended) is amended to read: 17 "30-31-7. SCHEDULE II.--18 Α. The following controlled substances are included 19 in Schedule II: 20 any of the following substances, except (1) 21 those narcotic drugs listed in other schedules, whether 22 produced directly or indirectly by extraction from substances 23 of vegetable origin, or independently by means of chemical 24 synthesis, or by combination of extraction and chemical 25 synthesis:

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1 (a) opium and opiate, and any salt, compound, derivative or preparation of opium or opiate; 2 3 any salt, compound, isomer, (b) 4 derivative or preparation thereof [which] that is chemically 5 equivalent or identical with any of the substances referred to in Subparagraph (a) of this paragraph, but not including the 6 7 isoquinoline alkaloids of opium; 8 opium poppy and poppy straw; (c) 9 (d) coca leaves and any salt, compound, 10 derivative or preparation of coca leaves, and any salt, 11 compound, derivative or preparation thereof [which] that is 12 chemically equivalent or identical with any of these 13 substances, but not including decocainized coca leaves or 14 extractions [which] that do not contain cocaine or ecgonine; 15 (e) marijuana, but only for the use by 16 certified patients pursuant to the Controlled Substances 17 Therapeutic Research Act or by qualified patients pursuant to 18 the provisions of the Lynn and Erin Compassionate Use Act; and 19 (f) tetrahydrocannabinols or chemical 20 derivatives of tetrahydrocannabinol, but only for the use [of] 21 by certified patients pursuant to the Controlled Substances 22 Therapeutic Research Act or by qualified patients pursuant to 23 the provisions of the Lynn and Erin Compassionate Use Act. 24 Marijuana, tetrahydrocannobinols or chemical derivatives 25 of tetrahydrocannabinol shall be considered Schedule II .163881.3

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1 controlled substances only for the purposes enumerated in the 2 Controlled Substances Therapeutic Research Act or the Lynn and 3 Erin Compassionate Use Act; 4 any of the following opiates, including (2) 5 their isomers, esters, ethers, salts and salts of isomers, whenever the existence of these isomers, esters, ethers and 6 7 salts is possible within the specific chemical designation: 8 alphaprodine; (a) 9 (b) anileridine; 10 (c) bezitramide; 11 (d) dihydrocodeine; 12 diphenoxylate; (e) 13 (f) fentany1; 14 hydromorphone; (g) 15 isomethadone; (h) 16 (i) levomethorphan; 17 levorphanol; (j) 18 (k) meperidine; 19 (1)metazocine; 20 methadone; (m) 21 methadone--intermediate, 4-cyano-2-(n) 22 dimethylamino-4, 4-diphenyl butane; 23 (o) moramide--intermediate, 2-methyl-3-24 morpholino-l, l-diphenyl-propane-carboxylic acid; 25 (p) oxycodone; .163881.3 - 19 -

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1	(q) pethidine;
2	(r) pethidineintermediateA, 4-cyano-
3	<pre>l-methyl-4-phenylpiperidine;</pre>
4	(s) pethidineintermediateB, ethyl-4-
5	phenyl-piperidine-4-carboxylate;
6	(t) pethidineintermediateC, l-
7	methyl-4-phenylpiperidine-4-carboxylic acid;
8	(u) phenazocine;
9	<pre>(v) piminodine;</pre>
10	(w) racemethorphan; and
11	(x) racemorphan;
12	(3) unless listed in another schedule, any
13	material, compound, mixture or preparation [which] <u>that</u>
14	contains any quantity of the following substances having a
15	potential for abuse associated with a stimulant effect on the
16	central nervous system:
17	(a) amphetamine, its salts, optical
18	isomers and salts of its optical isomers;
19	(b) phenmetrazine and its salts;
20	(c) methamphetamine, its salts, isomers
21	and salts of isomers; and
22	(d) methylphenidate; and
23	(4) controlled substances added to Schedule II
24	by rule adopted by the board pursuant to Section 30-31-3 NMSA
25	1978.
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1 Β. Where methadone is prescribed, administered or 2 dispensed by a practitioner of a drug abuse rehabilitation 3 program while acting in the course of [his] the practitioner's 4 professional practice, or otherwise lawfully obtained or 5 possessed by a person, such person shall not possess such methadone beyond the date stamped or typed on the label of the 6 7 container of the methadone, nor shall any person possess 8 methadone except in the container in which it was originally 9 administered or dispensed to such person, and such container 10 shall include a label showing the name of the prescribing 11 physician or practitioner, the identity of methadone, the name 12 of the ultimate user, the date when the methadone is to be 13 administered to or used or consumed by the named ultimate user 14 shown on the label and a warning on the label of the methadone container that the ultimate user must use, consume or 15 16 administer to [himself] the ultimate user the methadone in such 17 container. Any person who violates this subsection is guilty 18 of a felony and shall be punished by imprisonment for not less 19 than one year nor more than five years, or by a fine of up to 20 five thousand dollars (\$5,000), or both."

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Section 10. TEMPORARY PROVISION .--

A. During the period between July 1, 2007 and thirty days after the effective date of rules promulgated by the department of health pursuant to Subsection A of Section 7 of the Lynn and Erin Compassionate Use Act, a person who would .163881.3

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be eligible to participate in the medical use of cannabis program as a qualified patient, but for the lack of effective rules concerning registry identification cards, licensed producers, cannabis production facilities, distribution system and adequate supply, may obtain a written certification from a practitioner and upon presentation of that certification to the department of health, the department shall issue a temporary certification for participation in the program. The department of health shall maintain a list of all temporary certificates issued pursuant to this section.

B. A person possessing a temporary certificate and the person's primary caregiver are not subject to arrest, prosecution, civil or criminal penalty or denial of any right or privilege for possessing cannabis if the amount of cannabis possessed collectively is not more than the amount that is specified on the temporary certificate issued by the department of health.

C. A practitioner shall not be subject to arrest or prosecution, penalized in any manner or denied any right or privilege for recommending the medical use of cannabis or providing written certification for the medical use of cannabis to a person holding a temporary certificate pursuant to this section.

Section 11. SEVERABILITY.--If any part or application of the Lynn and Erin Compassionate Use Act is held invalid, the .163881.3

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1	remainder or its application to other situations or persons
2	shall not be affected. Failure to promulgate rules or
3	implement any provision of the Lynn and Erin Compassionate Use
4	Act shall not interfere with the remaining protections provided
5	by that act.
6	Section 12. EFFECTIVE DATEThe effective date of the
7	provisions of this act is July 1, 2007.
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