

1 State of Arkansas
2 89th General Assembly
3 Regular Session, 2013
4

As Engrossed: S2/14/13

A Bill

HOUSE BILL 1037

5 By: Representatives Mayberry, Alexander, D. Altes, Baird, Ballinger, Barnett, Bell, Biviano, Bragg,
6 Branscum, J. Burris, Carnine, Clemmer, Collins, Cozart, Dale, Davis, Deffenbaugh, Dotson, D. Douglas,
7 C. Douglas, Eubanks, Farrer, Fite, Gillam, Gossage, Hammer, Harris, Hickerson, Hobbs, Holcomb,
8 House, Hutchison, Jean, Kerr, Lampkin, Lea, Lenderman, Linck, Lowery, S. Malone, D. Meeks, S.
9 Meeks, Miller, Neal, Payton, Rice, Scott, Shepherd, Slinkard, Wardlaw, Westerman, B. Wilkins,
10 Womack, Wren
11 By: Senators Hester, Bledsoe, B. King, G. Stubblefield, J. Woods
12

For An Act To Be Entitled

14 AN ACT TO CREATE THE PAIN-CAPABLE UNBORN CHILD
15 PROTECTION ACT; TO PROHIBIT THE ABORTION OF AN UNBORN
16 CHILD OF TWENTY OR MORE WEEKS POST-FERTILIZATION AGE;
17 TO DECLARE AN EMERGENCY; AND FOR OTHER PURPOSES.

Subtitle

21 AN ACT TO CREATE THE PAIN-CAPABLE UNBORN
22 CHILD PROTECTION ACT AND TO DECLARE AN
23 EMERGENCY.

26 BE IT ENACTED BY THE GENERAL ASSEMBLY OF THE STATE OF ARKANSAS:
27

28 SECTION 1. Arkansas Code Title 20, Chapter 16 is amended to add an
29 additional subchapter to read as follows:

30 Subchapter 13 – Pain-Capable Unborn Child Protection Act

31
32 20-16-1301. Title.

33 This subchapter shall be known and may be cited as the "Pain-Capable
34 Unborn Child Protection Act".

35
36 20-16-1302. Definitions.



1 As used in this subchapter:

2 (1) "Abortion" means the use or prescription of any instrument,
3 medicine, drug, or any other substance or device:

4 (A) To terminate the pregnancy of a woman known to be
5 pregnant with an intention other than to:

6 (i) Increase the probability of a live birth;

7 (ii) Preserve the life or health of the child after
8 live birth; or

9 (iii) Remove a dead unborn child who died as the
10 result of natural causes in utero, accidental trauma, or a criminal assault
11 on the pregnant woman or her unborn child; and

12 (B) Which causes the premature termination of the
13 pregnancy;

14 (2) "Attempt to perform or induce an abortion" means an act or
15 an omission of a statutorily required act, that under the circumstances as
16 the actor believes them to be, constitutes a substantial step in a course of
17 conduct planned to culminate in the performance or induction of an abortion
18 in this state in violation of this subchapter;

19 (3) "Fertilization" means the fusion of a human spermatozoon
20 with a human ovum;

21 (4)(A) "Medical emergency" means a condition that, in reasonable
22 medical judgment, so complicates the medical condition of the pregnant woman
23 that it necessitates the immediate abortion of her pregnancy:

24 (i) Without first determining post-fertilization age
25 to avert the death of the pregnant woman; or

26 (ii) For which the delay necessary to determine
27 post-fertilization age will create serious risk of substantial and
28 irreversible physical impairment of a major bodily function, not including
29 psychological or emotional conditions.

30 (B) "Medical emergency" does not include a condition based
31 on a claim or diagnosis that a pregnant woman will engage in conduct which
32 she intends to result in her death or in substantial and irreversible
33 physical impairment of a major bodily function;

34 (5) "Physician" means any person licensed to practice medicine
35 and surgery or osteopathic medicine and surgery in this state;

36 (6) "Post-fertilization age" means the age of the unborn child

1 as calculated from the fertilization of the human ovum;

2 (7) "Probable post-fertilization age of the unborn child" means
3 what, in reasonable medical judgment, will, with reasonable probability, be
4 the post-fertilization age of the unborn child at the time the abortion is
5 planned to be performed or induced;

6 (8) "Reasonable medical judgment" means a medical judgment that
7 would be made by a reasonably prudent physician knowledgeable about the case
8 and the treatment possibilities with respect to the medical conditions
9 involved;

10 (9) "Unborn child" means an individual organism of the species
11 homo sapiens from fertilization until live birth; and

12 (10) "Woman" means a female human being whether or not she has
13 reached the age of majority.

14
15 20-16-1303. Legislative findings.

16 The General Assembly finds that:

17 (1) Pain receptors known as nociceptors are present throughout
18 the unborn child's entire body by no later than sixteen (16) weeks after
19 fertilization, and nerves link these receptors to the brain's thalamus and
20 subcortical plate by no later than twenty (20) weeks;

21 (2)(A) By eight (8) weeks after fertilization, the unborn child
22 reacts to touch.

23 (B) After twenty (20) weeks after fertilization, the
24 unborn child reacts to stimuli that would be recognized as painful if applied
25 to an adult human, for example, by recoiling;

26 (3) In the unborn child, application of such painful stimuli is
27 associated with significant increases in stress hormones known as the stress
28 response;

29 (4) Subjection to such painful stimuli is associated with long-
30 term harmful neurodevelopmental effects, such as altered pain sensitivity
31 and, possibly, emotional, behavioral, and learning disabilities later in
32 life;

33 (5) For the purposes of surgery on unborn children, fetal
34 anesthesia is routinely administered and is associated with a decrease in
35 stress hormones compared to those levels when painful stimuli are applied
36 without such anesthesia;

1 (6)(A) The position, asserted by some medical experts, that the
2 unborn child is incapable of experiencing pain until a point later in
3 pregnancy than twenty (20) weeks after fertilization predominately rests on
4 the assumption that the ability to experience pain depends on the cerebral
5 cortex and requires nerve connections between the thalamus and the cortex.

6 (B) However, recent medical research and analysis,
7 especially since 2007, provide strong evidence for the conclusion that a
8 functioning cortex is not necessary to experience pain;

9 (7) Substantial evidence indicates that children born missing
10 the bulk of the cerebral cortex, those with hydranencephaly, nevertheless
11 experience pain;

12 (8) In adults, stimulation or ablation of the cerebral cortex
13 does not alter pain perception, while stimulation or ablation of the thalamus
14 does;

15 (9) Substantial evidence indicates that structures used for pain
16 processing in early development differ from those of adults and use different
17 neural elements available at specific times during development, such as the
18 subcortical plate, to fulfill the role of pain processing;

19 (10) Consequently, there is substantial medical evidence that an
20 unborn child is capable of experiencing pain by twenty (20) weeks after
21 fertilization;

22 (11) It is the purpose of the state to assert a compelling state
23 interest in protecting the lives of unborn children from the stage at which
24 substantial medical evidence indicates that they are capable of feeling pain;
25 and

26 (12) Mindful of Leavitt v. Jane L., 518 U.S. 137 (1996), in
27 which in the context of determining the severability of a state statute
28 regulating abortion, the United States Supreme Court noted that an explicit
29 statement of legislative intent specifically made applicable to a particular
30 statute is of greater weight than a general savings or severability clause,
31 it is the intent of the state that § 1-2-117 be specifically applied to this
32 subchapter, and moreover the General Assembly declares that it would have
33 passed this subchapter, and each section, subsection, subdivision, sentence,
34 clause, phrase, or word in this subchapter, irrespective of the fact that any
35 one (1) or more sections, subsections, subdivisions, sentences, clauses,
36 phrases, or words, or any of their applications, were to be declared

1 unconstitutional.

2
3 20-16-1304. Determination of post-fertilization age.

4 (a)(1) Except in the case of a medical emergency, an abortion shall
5 not be performed or induced or be attempted to be performed or induced unless
6 the physician performing or inducing the abortion has first made a
7 determination of the probable post-fertilization age of the unborn child or
8 relied upon such a determination made by another physician.

9 (2) In making such a determination under subdivision (a)(1) of
10 this section, the physician shall make such inquiries of the woman and
11 perform or cause to be performed such medical examinations and tests as a
12 reasonably prudent physician, knowledgeable about the case and the medical
13 conditions involved, would consider necessary to accurately diagnose the
14 probable post-fertilization age of the unborn child.

15 (b) Any physician who purposely, knowingly, or recklessly fails to
16 conform to any requirement of this section engages in unprofessional conduct
17 under § 17-95-409(a)(2)(D).

18
19 20-16-1305. Abortion of unborn child of twenty (20) or more weeks
20 post-fertilization age prohibited.

21 (a)(1) A person shall not perform or induce or attempt to perform or
22 induce an abortion upon a woman when it has been determined by the physician
23 performing or inducing or attempting to perform or induce the abortion or by
24 another physician upon whose determination that physician relies that the
25 probable post-fertilization age of the unborn child of the woman is twenty
26 (20) or more weeks.

27 (2)(A) However, subdivision (a)(1) of this section does not
28 apply if, in reasonable medical judgment, the pregnant woman has a condition
29 which so complicates her medical condition as to necessitate the abortion of
30 her pregnancy to avert her death or to avert serious risk of substantial and
31 irreversible physical impairment of a major bodily function of the pregnant
32 woman, not including psychological or emotional conditions.

33 (B) A condition creating an exemption under subdivision
34 (a)(2)(A) of this section shall not be deemed to exist if the condition is
35 based on a claim or diagnosis that the woman will engage in conduct that she
36 intends to result in her death or in substantial and irreversible physical

1 impairment of a major bodily function.

2 (3) Subdivision (a)(1) of this section does not apply if the
3 pregnancy results from rape under § 5-14-103 or incest under § 5-26-202.

4 (b)(1) When an abortion upon a woman whose unborn child has been
5 determined under subdivision (a)(1) of this section to have a probable post-
6 fertilization age of twenty (20) or more weeks is not prohibited by this
7 section, the physician shall terminate the pregnancy in the manner which, in
8 reasonable medical judgment, provides the best opportunity for the unborn
9 child to survive.

10 (2)(A) However, subdivision (b)(1) of this section does not
11 apply if, in reasonable medical judgment, termination of the pregnancy in
12 that manner would pose a greater risk either of the death of the pregnant
13 woman or of the substantial and irreversible physical impairment of a major
14 bodily function of the woman, not including psychological or emotional
15 conditions, than would other available methods.

16 (B) A risk creating an exemption under subdivision
17 (b)(2)(A) of this section shall not be deemed to exist if it is based on a
18 claim or diagnosis that the woman will engage in conduct that she intends to
19 result in her death or in substantial and irreversible physical impairment of
20 a major bodily function.

21
22 20-16-1306. Reporting.

23 (a)(1) A physician who performs or induces or attempts to perform or
24 induce an abortion shall report to the Department of Health on a schedule and
25 in accordance with rules adopted by the department.

26 (2) The report required under subdivision (a)(1) of this section
27 shall include without limitation:

28 (A) Whether a determination of probable post-fertilization
29 age was made, the probable post-fertilization age of the unborn child
30 determined, and the method and basis of the determination;

31 (B) If a determination of probable post-fertilization age
32 of the unborn child was not made, the basis of the determination that a
33 medical emergency existed;

34 (C) If the probable post-fertilization age of the unborn
35 child was determined to be twenty (20) or more weeks, the basis of the
36 determination that the pregnant woman had a condition which so complicated

1 her medical condition as to necessitate the immediate abortion of her
2 pregnancy to avert her death or to avert serious risk of substantial and
3 irreversible physical impairment of a major bodily function of the pregnant
4 woman, not including psychological or emotional conditions;

5 (D) The method used for the abortion; and

6 (E) If an abortion was performed when the probable post-
7 fertilization age of the unborn child was determined to be twenty (20) or
8 more weeks:

9 (i) Whether the method used was one that in
10 reasonable medical judgment provided the best opportunity for the unborn
11 child to survive; or

12 (ii) If such a method under subdivision (a)(2)(E)(i)
13 of this section was not used, the basis of the determination that termination
14 of the pregnancy in that manner would pose a greater risk either of the death
15 of the pregnant woman or of the substantial and irreversible physical
16 impairment of a major bodily function of the woman not including
17 psychological or emotional conditions than would other available methods.

18 (b)(1) By June 30 of each year the department shall issue a public
19 report providing statistics for the previous calendar year compiled from all
20 of the reports covering that year submitted under this section for each of
21 the items listed in subsection (a) of this section.

22 (2) Each report also shall provide the statistics for all
23 previous calendar years during which this section was in effect, adjusted to
24 reflect any additional information from late or corrected reports.

25 (3) The department shall take care to ensure that none of the
26 information included in the public reports could reasonably lead to the
27 identification of any pregnant woman upon whom an abortion was performed or
28 induced or attempted to be performed or induced.

29 (c)(1) A physician who fails to submit a report by the end of thirty
30 (30) days after the date the report is due shall be subject to a late fee of
31 five hundred dollars (\$500) for each additional thirty-day period or portion
32 of a thirty-day period the report is overdue.

33 (2) A physician required to report in accordance with this
34 subchapter who has not submitted a report or has submitted only an incomplete
35 report more than one (1) year following the date the report is due , in an
36 action brought in the manner in which actions are brought by the department,

1 may be directed by a court of competent jurisdiction to submit a complete
2 report within a period stated by court order or be subject to civil contempt.

3 (d)(1) Purposeful, knowing, or reckless failure by a physician to
4 conform to any requirement of this section, other than late filing of a
5 report, constitutes unprofessional conduct under § 17-95-409.

6 (2) Purposeful, knowing, or reckless failure by a physician to
7 submit a complete report in accordance with a court order constitutes
8 unprofessional conduct under § 17-95-409.

9 (3) Purposeful, knowing, or reckless falsification of any report
10 required under this section is a Class C misdemeanor.

11 (e) Within ninety (90) days after the effective date of this
12 subchapter, the department shall adopt rules to assist in compliance with
13 this section and subdivision (a)(1) of this section shall take effect so as
14 to require reports regarding all abortions performed or induced on or after
15 the first day of the first calendar month following the effective date of
16 such rules.

17
18 20-16-1307. Criminal penalties.

19 (a) A person who purposely, knowingly, or recklessly performs or
20 induces or attempts to perform or induce an abortion in violation of this
21 subchapter is guilty of a Class D felony.

22 (b) A penalty may not be assessed against the woman upon whom the
23 abortion is performed or induced or attempted to be performed or induced.

24
25 20-16-1308. Civil remedies.

26 (a)(1) A woman upon whom an abortion has been performed in violation
27 of this subchapter or the father of the unborn child who was the subject of
28 an abortion in violation of this subchapter may bring an action against the
29 person who purposely, knowingly, or recklessly performed or induced the
30 abortion in violation of this subchapter for actual and punitive damages.

31 (2) A woman upon whom an abortion has been attempted in
32 violation of this subchapter may bring an action against the person who
33 attempted purposely, knowingly, or recklessly to perform or induce the
34 abortion in violation of this subchapter for actual and punitive damages.

35 (b)(1) A cause of action for injunctive relief against a person who
36 has purposely, knowingly, or recklessly violated this subchapter may be

1 maintained by:

2 (A) The woman upon whom an abortion was performed or
3 induced or attempted to be performed or induced in violation of this
4 subchapter;

5 (B) A person who is the spouse, parent, sibling, or
6 guardian of or a current or former licensed health care provider of the woman
7 upon whom an abortion has been performed or induced or attempted to be
8 performed or induced in violation of this subchapter;

9 (C) A prosecuting attorney with appropriate jurisdiction;
10 or

11 (D) The Attorney General.

12 (2) The injunction shall prevent the abortion provider from
13 performing or inducing and from attempting to perform or induce further
14 abortions in violation of this subchapter.

15 (c) If judgment is rendered in favor of the plaintiff in an action
16 described in this section, the court shall also render judgment for a
17 reasonable attorney's fee in favor of the plaintiff against the defendant.

18 (d) If judgment is rendered in favor of the defendant and the court
19 finds that the plaintiff's suit was frivolous and brought in bad faith, the
20 court shall render judgment for a reasonable attorney's fee in favor of the
21 defendant against the plaintiff.

22 (e) Damages or attorney's fee shall not be assessed against the woman
23 upon whom an abortion was performed or induced or attempted to be performed
24 or induced except under subsection (d) of this section.

25
26 20-16-1309. Protection of privacy in court proceedings.

27 (a) In every civil or criminal proceeding or action brought under this
28 subchapter, the court shall rule whether the anonymity of a woman upon whom
29 an abortion has been performed or induced or attempted to be performed or
30 induced shall be preserved from public disclosure if she does not give her
31 consent to the disclosure.

32 (b) The court, upon motion or sua sponte, shall make a ruling under
33 subsection (a) of this section and, upon determining that the woman's
34 anonymity should be preserved, shall issue orders to the parties, witnesses,
35 and counsel and shall direct the sealing of the record and exclusion of
36 individuals from courtrooms or hearing rooms to the extent necessary to

1 safeguard the woman's identity from public disclosure.

2 (c) Each order under subsection (b) of this section shall be
3 accompanied by specific written findings explaining:

4 (1) Why the anonymity of the woman should be preserved from
5 public disclosure;

6 (2) Why the order is essential to that end;

7 (3) How the order is narrowly tailored to serve that interest;

8 and

9 (4) Why no reasonable less restrictive alternative could be
10 fashioned.

11 (d) In the absence of written consent of the woman upon whom an
12 abortion has been performed or induced or attempted to be performed or
13 induced, anyone other than a public official who brings an action under § 20-
14 16-1308 shall do so under a pseudonym.

15 (e) This section is not intended to conceal the identity of the
16 plaintiff or of witnesses from the defendant or from attorneys for the
17 defendant.

18
19 20-16-1310. Construction.

20 (a) Since it is the intent of the state to assert two (2) separate and
21 independent compelling state interests, those in protecting the lives of
22 viable unborn children and protecting the lives of unborn children from the
23 stage at which substantial medical evidence indicates that they are capable
24 of feeling pain, this subchapter does not repeal by implication or otherwise
25 § 20-16-705.

26 (b) This subchapter does not repeal by implication or otherwise any
27 other provision of this chapter.

28
29 SECTION 2. EMERGENCY CLAUSE. It is found and determined by the
30 General Assembly of the State of Arkansas that abortions of pain-capable
31 unborn children may be legally performed today in Arkansas; that the
32 suffering described in this act should be prohibited at the earliest possible
33 moment; and that this act is immediately necessary because this act will
34 ensure that no abortion of a pain-capable child will be performed in Arkansas
35 after this act becomes effective. Therefore, an emergency is declared to
36 exist and this act being immediately necessary for the preservation of the

1 public peace, health, and safety shall become effective on:

2 (1) The date of its approval by the Governor;

3 (2) If the bill is neither approved nor vetoed by the Governor,
4 the expiration of the period of time during which the Governor may veto the
5 bill; or

6 (3) If the bill is vetoed by the Governor and the veto is
7 overridden, the date the last house overrides the veto.

8

9

/s/Mayberry

10

11

12

13

14

15

16

17

18

19

20

21

22

23

24

25

26

27

28

29

30

31

32

33

34

35

36